LOCAL PLAN PART 2: SITE ALLOCATIONS AND DEVELOPMENT MANAGEMENT POLICIES

Consultation Draft Document



November 2017

Local Plan Part 2 - Consultation Draft Document

This document is available for public consultation for an 8 week period between XX November 2017 and XX January 2018. The quickest and easiest way to submit comments is via the online consultation website at XXXXXXXXX. Alternatively, comments can be sent to the District Council by:

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1. INTRODUCTION

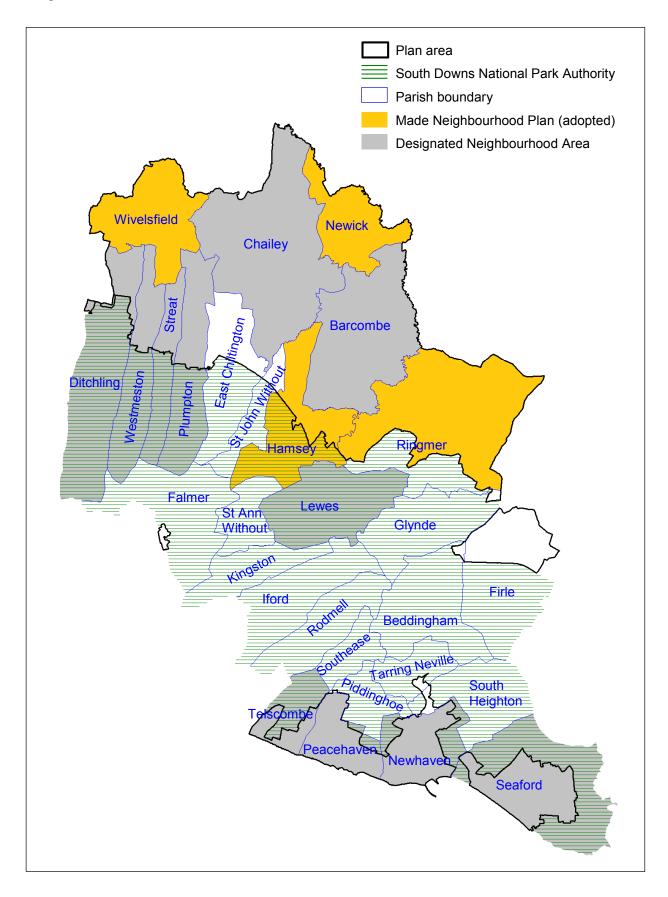
What is the Lewes District Local Plan?

- 1.1 The Lewes District Local Plan will eventually form part of the approved development plan for the area and will comprise of two documents:
 - Local Plan Part 1: Joint Core Strategy 2010-2030
 - Local Plan Part 2: Site Allocations and Development Management Policies
- 1.2 The primary document is the Local Plan Part 1: Joint Core Strategy, which is a strategic level plan for the whole district. This sets out the long term vision and objectives of the Council and provides a strategic policy framework to guide development and change in the period to 2030. It was adopted by Lewes District Council on 11 May 2016 and by the South Downs National Park Authority on 23 June 2016 and now forms part of the statutory development plan for the area.

What is the Local Plan Part 2?

- 1.3 The Local Plan Part 2: Site Allocations and Development Management Policies comprises the second of the Local Plan documents. It supports and seeks to deliver the strategic objectives and spatial strategy of the Local Plan Part 1: Joint Core Strategy by:
 - identifying and allocating additional sites for particular land-uses
 - setting out detailed (non-strategic) development management policies to guide development and change
- 1.4 Importantly, the Local Plan Part 2 will only apply to the area covered by the Lewes District Planning Authority (i.e. Lewes District excluding the area within South Downs National Park). This is shown in Figure 1. The South Downs National Park Authority is preparing its own Local Plan, which will eventually supersede all other planning policies for the area of Lewes District within the National Park. For further information, visit www.southdowns.gov.uk.

Figure 1 Local Plan Part 2 Plan Area



What is the role of Neighbourhood Plans?

- 1.5 Neighbourhood plans were introduced in 2012 by the Localism Act. A fundamental principle of neighbourhood planning is that it is community-led, with the community establishing local planning policies for development and use of land within its neighbourhood. Neighbourhood plans enable local people to play a leading role in responding to the needs and priorities of the local community. A neighbourhood plan must generally be in conformity with the relevant local plan and can promote more but not less development than the local plan.
- 1.6 In Lewes District, the appropriate bodies for producing neighbourhood plans are the Town and Parish Councils. They can set out specific planning policies for their areas and allocate sites for development, thereby supporting the strategic development needs identified in the Local Plan Part 1: Joint Core Strategy. A neighbourhood plan attains the same legal status as the Local Plan once it has been approved at a referendum. At this point it comes into force as part of the statutory development plan and will be used to assess and determine planning applications within the designated neighbourhood area.
- 1.7 Within the area covered by the Local Plan Part 2: Site Allocations and Development Management Policies, there are a number of towns and parishes formally designated as neighbourhood areas for the purpose of preparing neighbourhood plans. Where a community is developing a neighbourhood plan that will include site allocations for specific uses, the District Council is not proposing to allocate sites in the Local Plan Part 2. Consequently, this document does not allocate sites, or identify settlement specific policies, within the following neighbourhood areas:
 - Ditchling, Streat and Westmeston
 - Newhaven
 - Peacehaven and Telscombe
 - Plumpton
 - Seaford
- 1.8 Until neighbourhood plans for the town and parish areas listed above have been approved at referendum, the 'saved' policies in the Lewes District Local Plan 2003 that are specifically applicable to these designated areas will continue to form part of the development plan for the area.

How is the Local Plan Part 2 prepared?

Consultation

1.9 The process of preparing the Local Plan Part 2 is divided into a number of specific stages, which are identified in the timetable below:

Stages of the Local Plan Part 2 preparation

Issues & Options Topic Papers
Draft Local Plan Part 2
Pre-Submission Consultation
Formal Submission to Secretary of State
Examination in Public
Adoption

Winter 2013/14 Nov 2017- Jan 2018 Spring 2018 Summer 2018 Autumn 2018 Early 2019

- 1.10 In November 2013, the District Council published five Topic Papers for public consultation under regulation 18 of the Town & Country Planning (Local Planning) (England) Regulations 2012. These Topic Papers sought views on a range of issues and policy options, including housing, employment, infrastructure, and development management policies. Views expressed during this consultation, together with engagement with key external stakeholders, have been important influences on the Local Plan Part 2.
- 1.11 In parallel with the consultation on the Topic Papers, the District Council held internal workshops and discussions with officers and members, and also had meetings with town and parish councils within the plan area. A 'call for sites' exercise was undertaken to provide the public with an opportunity to put forward sites that they would like to be considered for development. A background paper has been published that identifies the main issues raised during this consultation process and how the views expressed influenced the Draft Plan.
- 1.12 Following this consultation, a legal challenge was made to the decision of the District Council and the National Park Authority to adopt the Lewes District Local Plan Part 1: Joint Core Strategy. This prevented further progress on producing the Local Plan Part 2 until a High Court ruling was issued and the period to challenge that ruling had expired. Consequently, there has been an unavoidably lengthy period between the consultation on the Topic Papers and the publication of the Draft Plan for consultation.

Duty to Co-operate

1.13 The NPPF requires local planning authorities to work collaboratively to address strategic priorities and development requirements across local boundaries. The District Council and the National Park Authority were able to demonstrate how the 'Duty to Co-operate' requirements were met during the preparation of the Local Plan Part 1: Joint Core Strategy, adopted in 2016. The only significant cross-boundary issue that has been identified during the preparation of the Local Plan Part 2 is planning to meet the accommodation needs of Gypsies, Travellers and Travelling Showpeople (see paras.2.97- 2.101). The District Council continues to participate in the East Sussex Strategic Planning Members Group and the West Sussex and Greater Brighton Strategic Planning Board.

Evidence Base

1.14 The preparation of the Local Plan Part 2 has drawn on earlier evidence gathered during the Local Plan Part 1: Joint Core Strategy (JCS) process, as well as some further evidence-based assessments. As the policies and allocations contained in this document flow from the overarching development strategy and strategic policies of the JCS, they will have the same time horizon and largely the same evidence base. There are two notable updates to the JCS evidence base: the 2017 Strategic Housing Land Availability Assessment, published in August and the 2017 Habitat Regulations Assessment Addendum, published in October 2017, relating specifically to the Plan's effects on air quality in relation to the Ashdown Forest.

Sustainability Appraisal

1.15 Sustainability Appraisal is a tool which is used to inform decision making by identifying from an early stage the potential social, economic and environmental impacts of plans and strategies. The process incorporates the requirements of the Strategic Environmental Assessment (SEA) Directive. This document has been developed and refined using sustainability appraisal to test ideas and options against a set of sustainability objectives to see how well they might achieve sustainable development. In order to ensure consistency, the same sustainability objectives have been used to inform both preparation of this document and the Local Plan Part 1. Information on other reasonable alternative options which have been considered and discounted in favour of the Local Plan Part 2 policies is set out in the Sustainability Appraisal Report, which is published alongside this document.

Habitats Regulations Assessment

1.16 In addition to its plan making role, the Council is required to ensure that the policies and proposals contained in its local plan will not have a significant effect on the Sites of European and International Importance (European Sites) such as Special Areas of Conservation (SACs) and Special Protection Areas (SPAs). Significant effect is assessed both in terms of individual and cumulative impact of policies and proposals. This "Appropriate Assessment" work is carried out under The Conservation of Habitats and Species Regulations 2010, commonly abbreviated to the Habitats Regulations (HRA). The HRA reports published alongside this document demonstrate that there will be no likely significant adverse effect on any of the protected areas as a result of implementing the Local Plan Part 2.

2. SITE ALLOCATIONS

Housing Policy Context

- 2.1 Spatial Policies 1 and 2 of the Lewes Local Plan Part 1 set out the quantum and distribution of housing to be delivered over the Plan period.
- 2.2 Spatial Policy 1 identifies a housing requirement figure of a minimum 6,900 (345dpa) net additional dwellings. As set out in Spatial Policy 2, a proportion of this housing figure has already been met by completions, extant commitments and strategic housing site allocations. Part (2) of Spatial Policy 2 sets out the distribution of housing growth to be planned for across a number of settlements within the district.
- 2.3 Table 1 below identifies the housing growth for settlements outside the National Park. The figures are taken from Spatial Policy 2 of the Core Strategy. These housing figures will be met through site allocations within Local Plan Part 2 or neighbourhood plans and contribute to the overall 6,900 housing requirement figure.

Table 1 - Planned level of housing, outside the National Park

Settlement	Planned level of housing
Edge of Haywards Heath (within Wivelsfield Parish)	0
Seaford	185
Newhaven	425
Peacehaven & Telscombe	255
Edge of Burgess Hill (within Wivelsfield Parish)	100
Ringmer & Broyle Side	217
Newick	100
Barcombe Cross	30
Plumpton Green	50
Wivelsfield Green	30
Cooksbridge	30
North Chailey	30
South Chailey	10
Total	1145

2.4 Where neighbourhood plans have not, or do not intend to, identify sites for housing, allocations are set out in Section 2 below. Currently, there are five emerging neighbourhood plans within the plan area (Peacehaven & Telscombe, Newhaven, Seaford, Ditchling, Streat & Westmeston, and Plumpton) which are looking to allocate housing sites in line with Spatial Policy 2 of the Local Plan Part 1.

- 2.5 Ensuring that the emerging neighbourhood plans progress in a timely manner will be crucial to achieving the objectives and requirements of the Local Plan Part 1. As such, a timetable of the key milestones of preparation for each of the above emerging neighbourhood plan's form part of the Monitoring Framework for Local Plan Part 2. With this the Neighbourhood Planning Officer will be able to closely monitor the progress of the neighbourhood plans. Should any concerns arise regarding timings then the Council will, with the relevant neighbourhood plan lead, consider what, if any, measures are needed to resolve the issue(s). These measures might include provision of additional support or the Council recovering the role of identifying allocations through a subsequent development plan document or a future review of the Local Plan.
- 2.6 The table below sets out the planned levels of housing figures updated to reflect the position as at 1 April 2017 for the settlements <u>outside</u> the South Downs National Park. As identified strategic site allocations in the Local Plan Part 1 and made neighbourhood plan housing sites now sit under the Commitments column.

Table 2 – Summary of updated planned levels of housing growth, outside the National Park

		4	The state of the s	
Settlement	Completions (April 2010 – April 2017)	Commitmen ts (as at 1 April 2017)	Housing to be delivered through subsequent allocations	Total
Edge of Haywards Heath (within Wivelsfield Parish)	0	175	0	175
Seaford	265	211	248	724
Newhaven	195	990	324	1509
Peacehaven & Telscombe	486	587	194	1267
Edge of Burgess Hill (within Wivelsfield Parish)	89	63	24	176
Ringmer and Broyleside	6	366	13	385
Newick	27	149	0	176
Barcombe Cross	2	0	30	32
Plumpton Green	21	1	50	72
Wivelsfield Green	38	85	0	123
Cooksbridge	5	27	3	35
North Chailey	5	15	15	35
South Chailey	3	1	10	14
All other settlements and areas (outside NP)	138	82	0	220
Totals	1280	2752	911	4943

- 2.7 Part (3) of Spatial Policy 2 identifies a residual 200 net additional units to be met in locations to be determined. The Local Plan Part 1 notes that the residual 200 dwellings are to be considered and allocated through Local Plan Part 2, the SDNPA Local, neighbourhood plans or a combination of these. However, following the adoption of Spatial Policy 2, a large site in Seaford town has been granted outline planning permission, subject to section 106 agreement, for up to 183 dwellings and a sports pitch at the former Newlands School.
- 2.8 This site was first identified as a potential deliverable site within the 2015 Strategic Housing and Economic Land Assessment (SHELAA), subsequent to the identification of strategic site allocations and levels of planned housing growth for settlements. The former Newlands School site contributes to the 200 units as it does not form part of an allocated strategic site, or included within the settlement's planned housing growth figure, but considered a sustainable option for contributing to this unmet figure. The remaining 17 dwellings are met by the delivery of approximately 20 housing numbers identified, in table 5, above in the total housing requirement figure.

Housing Site Allocations

- 2.9 The following section sets out housing site allocations considered suitable for development to deliver the minimum level of housing identified in the Local Plan Part 1. Only allocations for settlements where housing sites are not being identified through neighbourhood plans are made below.
- 2.10 Where housing allocations from the 2003 Lewes District Local Plan have been retained these are also identified below under the relevant settlement, with relevant amendments to the policy wording made to reflect any changes in circumstance and/ or policy.
- 2.11 Allocations contained within Local Plan Part 2 establish the principle of development. However, planning permission must still be obtained through the planning application process. Planning applications will be determined against the development plan, including Core Policies of the Local Plan Part 1, Development Management (DM) policies of Local Plan Part 2, once adopted, and policies contained within neighbourhood plan where sufficient weight can be given. Other relevant development plans, such as the East Sussex, South Downs and Brighton & Hove Waste and Minerals Plan, will also need to be given appropriate consideration at the time.

Towns

Newhaven

- 2.12 Spatial Policy 2 of the Local Plan Part 1 sets out the requirement of a minimum 425 net additional dwellings to be planned for within the settlement of Newhaven.
- 2.13 The Council is aware that Newhaven Town Council is preparing a neighbourhood plan which will include housing site allocations to meet their identified planned level of growth over the Plan period. At the time of writing Newhaven has consulted on their Draft Newhaven Neighbourhood Plan (Regulation 14) which identifies housing sites with the potential to deliver 446 net dwellings. The Council will therefore maintain a supporting role to the Town Council as they progress their neighbourhood plan to submission.
- 2.14 Whilst the Newhaven Neighbourhood Plan is looking to allocate housing sites to meet the requirements of Spatial Policy 2, two previous 2003 LDLP housing allocations have been reviewed and retained. These sites continue to contribute to the Council's housing supply.

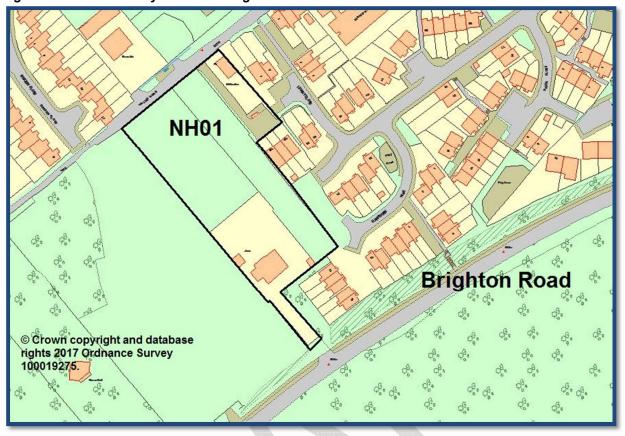
Policy NH01 - South of Valley Road

Land south of Valley Road (0.76ha), as shown on the below map (figure 2), is allocated for residential development at a target minimum of 24 dwellings subject to compliance with all appropriate development plan policies

The land south of Valley Road is a long-standing commitment and has been allocated for residential development since the 1970s. It was also allocated in the Newhaven District Plan (adopted 1982) for residential development. Part of this allocation has now been constructed, however, there is still an area within the allocation which remains to be developed.

Any development should respect the visibility of the site from long and short views, from the A259 in particular. In order to provide a development which blends into the existing form of development and landscape, it may be appropriate for some limited excavation to be carried out in the land form.

Figure 2: South of Valley Road housing site allocation



Policy NH02 - Land at The Marina

Land at The Marina (4.5ha), as shown on below map (figure 3), is allocated for residential development at a target minimum of 100 units subject to:-

- a) no loss in the number of existing berths;
- b) the provision of adequate parking to serve the berths;
- c) new development must include an appropriate standard of flood protection (including safe access to the site) and provision for future maintenance:
- d) compliance with appropriate development plan policies.

In association with the residential development small-scale specialised retail/food and drink premises and leisure uses associated with The Marina activities would also be acceptable.

The Marina lies in a very prominent position along the Quayside. It is appreciated that there is scope for the rationalisation of the existing uses within the site, whilst still maintaining the maritime character.

The site is at risk to flooding and, therefore, any development should provide adequate flood defence measures, and associated maintenance, in accordance with current planning guidance.

The Marina fulfils an important role in Newhaven and it is important that such a use is maintained within the site. However, it is considered that a target minimum of 100 units could also be accommodated within the site with around 40 affordable homes for local needs. Whilst it is recognised that the site, until 2015, had planning permission for a higher capacity this scheme was responding to a then increasing demand for flatted development. It is considered reasonable to retain the minimum target of 100 units to enable any future proposal to appropriately reflect the demand at the time.

In addition, small scale specialised retail/food and drink premises and other leisure uses associated with the Marina could contribute to the ambience of the area. The provision of adequate car and trailer parking to serve the users of the Marina is considered as an important operational requirement for the Marina. Therefore, any scheme should ensure that adequate facilities are provided.

Newhaven Harbour

Output

Outp

Figure 3: Land at The Marina housing site allocation

Peacehaven & Telscombe

- 2.15 Spatial Policy 2 of the Local Plan Part 1 sets out the requirement of a minimum 255 net additional dwellings to be planned for within the settlements of Peacehaven and Telscombe.
- 2.16 The Council is aware that Peacehaven and Telscombe Town Councils are designated as a neighbourhood plan area and are looking to progress a neighbourhood plan which will identify housing site allocations to meet their identified planned level of growth over the Plan period. At the time of writing the Town Councils are at a very early stage of preparation. The Council will maintain a supporting role as they progress their neighbourhood plan to submission.

Seaford

2.17 Spatial Policy 2 of the Local Plan Part 1 sets out the requirement of a minimum 185 net additional dwellings to be planned for within the settlement of Seaford.

2.18 The Council is aware that Seaford Town Council is designated as a neighbourhood plan area and is looking to progress a neighbourhood plan which will identify housing site allocations to meet their identified planned level of growth over the Plan period. At the time of writing the Town Council is at a very early stage of preparation. The Council will maintain a supporting role as they progress their neighbourhood plan to submission.

Edge of Burgess Hill (within Wivelsfield Parish)

- 2.19 Spatial Policy 2 of the Local Plan Part 1 sets out the requirement of a minimum 100 net additional dwellings to be planned for within the area of Edge of Burgess Hill. Housing site allocations to deliver the minimum 100 net additional dwellings are identified below.
- 2.20 The area identified as Edge of Burgess Hill within Spatial Policy 2 is within Wivelsfield Parish. Wivelsfield Parish has a made neighbourhood plan. Whilst the Wivelsfield Neighbourhood Plan covers the whole of Wivelsfield Parish it only allocates housing sites to meet the 30 net additional dwellings identified for the settlement of Wivelsfield Green. Therefore the Council has identified housing site allocations to meet the housing numbers required. However, policies within the Wivelsfield Neighbourhood Plan will need to be considered in determining future planning applications.
- 2.21 The town of Burgess Hill is predominately located within West Sussex County and Mid Sussex district, although a number of properties along Valebridge Road and the area south of Theobalds Road, between Charlwood Gardens and Orchard Close, are within East Sussex County and Lewes district. Burgess Hill is one of two large settlements bordering the north west boundary of Lewes District, influencing this part of the district in areas such as housing and commuting. The town is approximately 1 mile south of Haywards Heath, at their nearest borders, and 12 miles north west of Lewes town.
- 2.22 At the 2011 Census Wivelsfield Parish had a population of 1,980. The Parish includes the settlements of Wivelsfield Green and Wivelsfield. Existing and planned residential development adjacent to the larger settlements of Burgess Hill and Haywards Heath also fall within Wivelsfield Parish. Burgess Hill has a range of facilities and services with good public transport links. The town is classified as a District Centre within the District Council's Settlement Hierarchy, recognising the town's accessibility to shops, key services, employment opportunities, education and leisure facilities.
- 2.23 The town of Burgess Hill is located within the landscape character of the Low Weald. The area north east of Burgess Hill, which is identified for growth within the Core Strategy, is principally formed of medium, irregular shaped fields bordered by tree shaws connecting larger parcels of woodland, characteristic of the Low Wealden landscape. The immediate area is well contained by existing development along Valebridge Road and woodland connected by tree shaws. These offer potential valuable habitats and help mitigate potential impacts of future development on the wider landscape.

2.24 The 2017 Strategic Housing and Economic Land Availability Assessment (SHELAA), as well as previous Assessments, identified a limited number of suitable sites to meet the planned level of housing for the Edge of Burgess Hill area. Two of the potential housing site options, land at Medway Gardens for 27 net dwellings and land rear of The Rosery for 54 net dwellings, have now been approved for residential development. Given the limited number of suitable housing site options to meet the minimum 100 net additional dwellings at the Edge of Burgess Hill the above two developments will contribute towards the identified minimum 100 dwellings. Therefore, there remains a need for 19 dwellings to be allocated on a further site(s).

Policy BH01 - Land at The Nuggets, Valebridge Road

This site (1.1ha), as shown on the below map (figure 4), is allocated for residential development providing approximately 14 units. Development will be permitted subject to compliance with the Core Delivery Policies of the Core Strategy and the following criteria:

- a) Access, including provision for pedestrians and cyclists, to be provided from Valebridge Road;
- b) Buildings reflect the local character in terms of mass, height and form:
- c) Retention of boundary trees, where possible, to provide appropriate landscape buffer;
- d) Tree surveys undertaken and appropriate measures are identified and implemented accordingly to mitigate potential adverse impacts on the Tree Protection Order group and Ancient Woodland on and/ or adjacent to site.
- e) Ecological surveys undertaken and appropriate measures identified and implemented accordingly to mitigate potential adverse impacts on biodiversity. Development allows for the protection of biodiversity and enhancement where possible; and
- f) The development will provide connection to the sewerage system at the nearest point of adequate capacity, as advised by Southern Water.
- 2.25 This policy allocates land for residential development. The site lies north east of Burgess Hill, east of Valebridge Road, off an existing private track leading to the property of the 'Nuggets'. The site is a relatively large, single plot of land accommodating one property, a small pond and several outbuildings with extensive residential curtilage to the rear. Whilst key services and facilities are not within walking distance, bus services to access the town centre are available within approximately 400m of the site.
- 2.26 Access to the site is currently gained from the private track which serves the 'Nuggets' property. Demolition of the property 'Woodreeves' will be needed to enable the required road widths and junction improvements to be achieved, unless other suitable access is established. Whilst the site is predominately in East Sussex County the junction with Valebridge Road will be in West Sussex

- County. Therefore, issues of access and potential impacts of additional traffic on the local transport network will need to be considered by both highway authorities.
- 2.27 Existing development along the nearest section of Valebridge Road is largely linear with private tracks providing access to a small number of properties to the rear. However, recent and currently approved developments south of the site will effectively 'fill out' the areas to the east of Valebridge Road, between the 'Nuggets' and Theobalds Road. Landscape analysis shows that this area has medium/ high capacity for change in landscape sensitivity and value terms. The site itself is well contained by tree shaws leading to more substantial parcels of woodland, providing natural existing mitigation to the surrounding landscape from development. Much of the site's north and south boundaries are bordered by a recently designated Tree Protection Order (TPO) group or sections of Ancient Woodland. These designations are not seen as a significant constraint on development of this site. However, informed by ecological and tree surveys, appropriate mitigation, possibly including buffer zones, will need to be implemented to help protect these features against the potential impacts of development.
- 2.28 The site itself does not form part of a formal biodiversity designation. However, local records indicate presence of bats, dormouse, barn owls and reptiles. As such, an ecological impact assessment will be required, together with appropriate mitigation, informed by the EcIA, to be implemented accordingly.

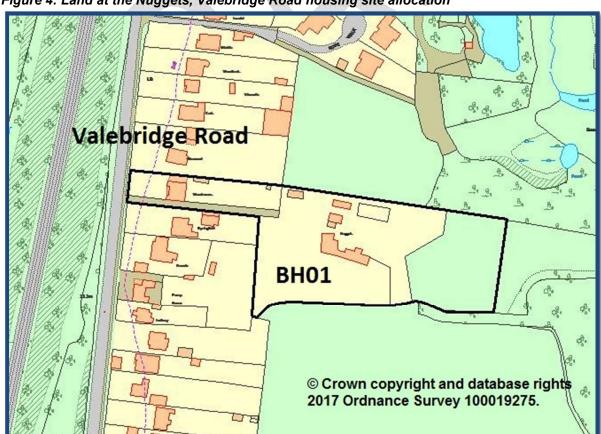


Figure 4: Land at the Nuggets, Valebridge Road housing site allocation

Policy BH02 - Land at Oakfields, Theobalds Road

This site (0.72ha), as shown on the below map (figure 5), is allocated for residential development providing approximately 10 units. Development will be permitted subject to compliance with the Core Delivery Policies of the Core Strategy and the following criteria:

- a) Access, including provision for pedestrians and cyclists, to be provided from Valebridge Road, via Theobalds Road;
- b) Buildings reflect the local character in terms of mass, height and form:
- c) Development is subject to an appropriate assessment and evaluation of archaeological potential and mitigation measures implemented accordingly;
- d) Retention of boundary trees, where possible, to provide appropriate landscape buffer;
- e) Tree surveys undertaken and appropriate measures are identified and implemented accordingly to mitigate potential adverse impacts on the Tree Protection Order groups adjacent to site;
- f) Ecological surveys undertaken and appropriate measures identified and implemented accordingly to mitigate potential adverse impacts on biodiversity. Development allows for the protection of biodiversity and enhancement where possible; and
- g) The development will provide connection to the sewerage system at the nearest point of adequate capacity, as advised by Southern Water.
- 2.29 This policy allocates land for residential development. The site lies north east of Burgess Hill, east of Valebridge Road, north of Theobalds Road to the rear of the property 'Stamford'. The site is a relatively large, single plot of land accommodating one property and outbuilding. Whilst key services and facilities are not within walking distance, bus services to access the town centre are available within approximately 430m of the site.
- 2.30 Access to the site is currently gained via a track which serves approximately a dozen properties and limited number of farms and businesses. Whilst the site is within East Sussex County part of the access track and junction with Valebridge Road is in West Sussex County. Therefore, issues of access and potential impacts of additional traffic on the local transport network will need to be considered by both highway authorities.
- 2.31 Approximately a third of the southern part of the site is within an Archaeological Notification Area, noted for its Roman and medieval settlement interest. As such, appropriate assessments and surveys of the site's archaeological and historic interest will be expected to inform appropriate mitigation by design and recording.

- 2.32 The existing surrounding built up area is a mix of linear development along Valebridge Road and more clustered form of development south of Theobalds Road. Recent and currently approved developments adjacent and north of the site will continue to effectively 'fill out' the areas east of Valebridge Road. Landscape analysis shows that this area has medium/ high capacity for change in landscape sensitivity and value terms. The site itself is bordered by tree shaws connecting to more substantial parcels of woodland which provide natural existing mitigation to the surrounding landscape from development. Part of the site's western boundary is designated as Tree Protection Order (TPO) groups. These designations are not seen as a significant constraint on development on this site. However, informed by ecological and tree surveys, appropriate mitigation, possibly including buffer zones, will need to be implemented to help protect these features against the potential impacts of development.
- 2.33 The site itself does not form part of a formal biodiversity designation. However, local records indicate presence of bats, dormouse, barn owls and reptiles. As such, an ecological impact assessment will be required, together with appropriate mitigation, informed by the EcIA, to be implemented accordingly.

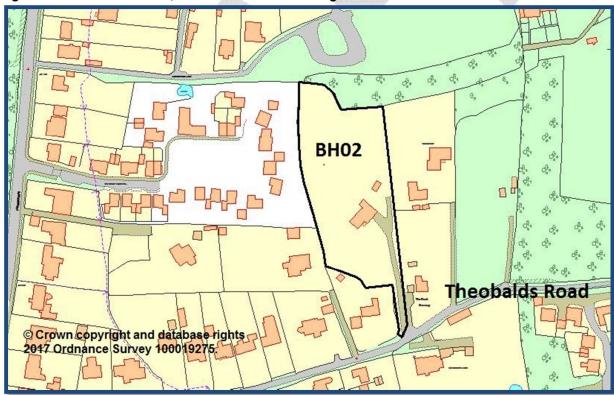


Figure 5: Land at Oakfields, Theobalds Road housing site allocation

Villages

Barcombe Cross

- 2.34 Spatial Policy 2 of the Local Plan Part 1 sets out the requirement of a minimum 30 net additional dwellings to be planned for within the settlement of Barcombe Cross. Housing site allocations to deliver the minimum 30 net additional dwellings are identified below.
- 2.35 The Council is aware that Barcombe Parish is designated as a neighbourhood plan area and is at the very early stages of preparing a neighbourhood plan. The Parish Council has decided not to identify housing site allocations within their neighbourhood plan. Therefore, the Council has identified housing site allocations to meet the housing numbers required at Barcombe Cross. Once the Barcombe Neighbourhood Plan has gained sufficient weight, policies in the Plan will also need to form part of the determination process of future planning applications.
- 2.36 Barcombe Cross is a nucleated settlement largely concentrated at the cross roads of the High Street, School Hill and Barcombe Mills Road. The village is approximately three and a half miles north of Lewes town and four and a half miles south west of Uckfield, which lies within Wealden District.
- 2.37 At the 2011 Census Barcombe Parish had a population of 1,473. The Parish includes Barcombe Cross and the smaller settlement of Barcombe located to the south of Barcombe Cross. Barcombe Cross has a good range of key services for a village of its size but limited accessibility to public transport. The village is classified as a Service Village within the District Council's Settlement Hierarchy recognising that the some day-to-day needs of residents are met within the village.
- 2.38 Barcombe Cross is located on a ridge giving it an elevated position within the wider landscape. As such, longer views of the Low Weald can be had, particularly to the north and east of the village. The surrounding landscape is predominately formed of medium to larger irregular shaped fields bordered by hedges and trees, characteristic of the Low Wealden landscape. Other notable features are the Bevern Stream which meanders north and east of Barcombe Cross and the now disused Lewes to Uckfield railway line which runs north/south to the west of the village.
- 2.39 The 2017 Strategic Housing and Economic Land Availability Assessment (SHELAA), as well as previous Assessments, identified a limited number of suitable sites to meet the planned level of housing for Barcombe Cross. This is due to visually sensitive nature of the landscape surrounding areas adjacent to the village, limiting opportunities for expansion.

Policy BA01 - Land at Hillside Nurseries, High Street

This site (0.21ha), as shown on the below map (figure 6), is allocated for residential development providing approximately 6 units. Development will be permitted subject to compliance with the Core Delivery Policies of the Core Strategy and the following criteria:

- a) Access, including provision for pedestrians and cyclists, to be provided from High Street;
- b) Development respects the character and amenity of the Barcombe Cross Conservation Area:
- c) Development is subject to an appropriate assessment and evaluation of archaeological potential and mitigation measures implemented accordingly;
- d) Development is subject to investigation into potential contamination and appropriate mitigation measures agreed with the relevant authority;
- e) Ecological surveys undertaken and appropriate measures identified and implemented accordingly to mitigate potential adverse impacts on biodiversity. Development allows for the protection of biodiversity and enhancement where possible; and
- f) The development will provide connection to the sewerage system at the nearest point of adequate capacity, as advised by Southern Water.
- 2.40 This policy allocates land at the former Hillside Nurseries for residential development. This site is located on the western edge of Barcombe Cross village between the property of 'Hillside' and a small private residential development, 'The Grange'.
- 2.41 The site is a small, flat relatively enclosed grassed field and forms part of the former nurseries. A number of small derelict buildings are located in the south west corner which will be removed as part of any development. The site is in walking distance of local services and facilities available in the village centre, offering a sustainable location for new development.
- 2.42 The site is currently accessed by a track from the High Street which serves the two residential properties 'Hillside' and 'Vine Sleed'. Improvements to the junction and track are required to accommodate additional dwellings. The widening of the existing access track or provision of passing places have been explored as potential solutions. Third party land is likely to be needed to achieve this. Discussions with adjacent landowners and the highway authority are ongoing to establish a suitable solution, but delivery is considered achievable within the plan period.
- 2.43 The site lies within the Barcombe Cross Conservation Area. The Barcombe Cross Conservation Area Appraisal (CAA) highlights that the historic core is focussed at the village crossroads to the east of the site. The village has grown

incrementally to the south (Weald View), east (The Grange) and, more recently, north (The Willows). The property adjacent to the site, 'Hillside', is noted within the CAA as one which makes a contribution to the townscape. New development should therefore be of high quality and respect the qualities of the Conservation Area.

2.44 Whilst the site does not lie within any historical designation, such as an Archaeological Notification Area, it is within an area of medium archaeological potential. As such, an appropriate assessment and evaluation of the site's archaeological and historic interest will be expected to inform appropriate mitigation by design and recording.

Policy BA02 - Land adjacent to the High Street

This site (1.24ha), as shown on the below map (figure 6), is allocated for residential development providing approximately 25 units. Development will be permitted subject to compliance with the Core Delivery Policies of the Core Strategy and the following criteria:

- a) Access, including provision for pedestrians and cyclists, to be provided from High Street;
- b) Buildings are no more than two storeys in height;
- c) Development respects the character, amenity and setting of the adjacent Barcombe Cross Conservation Area;
- d) Development is subject to an appropriate assessment and evaluation of archaeological potential and mitigation measures implemented accordingly:
- e) Ecological surveys undertaken and appropriate measures identified and implemented accordingly to mitigate potential adverse impacts on biodiversity. Development will also allow for the protection of biodiversity and enhancement where possible;
- f) Appropriate Flood Risk Assessment, surface water drainage strategy and mitigation is agreed with appropriate body and implemented accordingly; and
- g) The development will provide connection to the sewerage system at the nearest point of adequate capacity, as advised by Southern Water.
- 2.45 This policy allocates land for residential development. The site lies at the western edge of Barcombe Cross between Bridgelands and an existing private track leading to the property of 'Hillside'. The site is in walking distance of local services and facilities available in the village centre, offering a sustainable location for new development.
- 2.46 Access to the paddock is currently gained from the track east of the site. This track serves the two residential properties 'Hillside' and 'Vine Sleed' and is not in the same ownership. Discussions with the highway authority are ongoing to

- establish a suitable solution, but delivery is considered achievable within the plan period. Improvements to the junction and track, if utilised to gain access, are required to accommodate additional dwellings.
- 2.47 The site is a medium sized, grassed field currently used as a paddock. The site slopes up gradually from the main road, High Street, giving a sense of openness. Consequently, it is visually sensitive, particularly when entering the village from the east. Glimpses of the rooftops of 'Hillside' and The Grange residential estate can be seen. However, the site is otherwise relatively contained from wider surrounding views by existing development to the south and east, by the disused railway embankment to the west and by mature trees to the north. As part of any development, new properties should be set back from the High Street, be no more than two storeys and 'blocks' of development avoided to help retain a sense of transition into the village from the surrounding rural area.
- 2.48 Barcombe Cross Conservation Area envelops the site on three sides. The Barcombe Cross Conservation Area Appraisal (CAA) highlights that the historic core is focussed around the crossroads to the east of the site. The residential property 'Willow Cottage' located adjacent to the south west of the site is identified as a building of historic or local interest within the CAA. Careful consideration will need to be given to the design and layout of future development, ensuring any scheme is sensitive to potential landscape impacts and constraints of the surrounding historic environment.
- 2.49 A small corner in the south east part of the site is within an Archaeological Notification Area, noted for it post-medieval hamlet interest and WWII remains. The site also lies in an area of medium archaeological potential. As such, an appropriate assessment and evaluation of the site's archaeological and historic interest will be expected to inform appropriate mitigation by design and recording.
- 2.50 The site itself does not form part of any formal biodiversity designation. However, slows worms and grass snakes have been record on site as protected species and a Biodiversity Action Plan species. As such, an ecological impact assessment will be required, together with appropriate mitigation where necessary as informed by the ecological impact assessment.
- 2.51 Although the site is within Flood Zone 1 (the least at risk of flooding), the area to the west of the site 'The Bridgelands' currently experiences issues of surface water flooding. To ensure that the situation is not exacerbated by the development of this site, a site specific flood risk assessment will be required. Any necessary mitigation measures, including appropriate Sustainable Urban Drainage System (SuDs) will need to be implemented to mitigate any risk of surface water flooding resulting from the development.

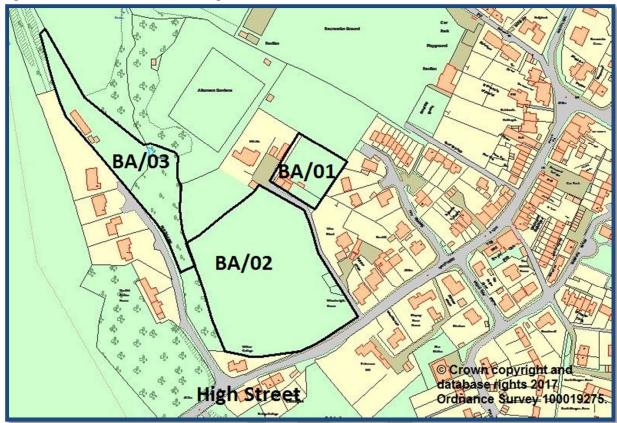
Policy BA03 - Land at Bridgelands

This site (0.55ha), as shown on the below map (figure 6), is allocated for residential development providing approximately 7 units. Development will be permitted subject to compliance with the Core Delivery Policies of the Core Strategy and the following criteria:

- a) Access, including provision for pedestrians and cyclists, to be provided from the High Street via Bridgelands;
- b) Development complements the character of the existing local built form, in terms of height, mass and design, and the site's village edge location:
- c) Development respects the character and amenity of the adjacent Barcombe Cross Conservation Area;
- d) Development is subject to an appropriate assessment and evaluation of archaeological potential and any mitigation measures implemented;
- e) Appropriate Flood Risk Assessment, surface water drainage strategy and mitigation is agreed with appropriate body and implemented accordingly;
- f) Tree surveys undertaken and appropriate measures are identified and implemented accordingly to mitigate potential adverse impacts on Tree Protection Order on site;
- g) Ecological surveys undertaken and appropriate measures identified and implemented accordingly to mitigate potential adverse impacts on biodiversity. Development allows for the protection of biodiversity and enhancement, where possible; and
- h) The development will provide connection to the sewerage system at the nearest point of adequate capacity, as advised by Southern Water.
- 2.52 This policy allocates land for residential development. The site lies at the western edge of Barcombe Cross between Bridgelands, to the west, and the allotments to the east. The site is within reasonable walking distance of local services and facilities available in the village centre, offering a sustainable location for new development.
- 2.53 Access to the site is from Bridgelands which serves a small number of properties. Initial technical highways work has been undertaken by the proponent and demonstrate that the necessary junction improvements to achieve the required visibility to accommodate the additional dwelling, and proposed shared pedestrian access, are acceptable in principle with East Sussex County Council, as the highway authority.
- 2.54 The site is a small, linear and vacant parcel of land tapering at the both the north and south end. The site is well contained from wider surrounding views by existing development and disused railway embankment to the west, and by

- mature trees to the north and east. Bridgelands is characterised by larger, detached two storey properties set back from the road. The development of this site should be sensitively designed to complement the local character, as well as the site's village edge location, bearing in mind the general need for smaller housing units, as reflected in Core Policy 2.
- 2.55 A small section of the site's southern boundary is adjacent to the Barcombe Cross Conservation Area. The Barcombe Cross Conservation Area Appraisal (CAA) highlights that the historic core is focussed around the crossroads to the east of the site. The CAA notes that the residential property 'The Old Station House' located to the south west of the site is identified as one which makes a contribution to the Conservation Area.
- 2.56 Whilst the site does not lie within any historical designation, such as an Archaeological Notification Area, the site lies in an area of medium archaeological potential. As such, an appropriate assessment and evaluation of the site's archaeological and historic interest will be expected to inform appropriate mitigation by design and recording.
- 2.57 The site is within Flood Risk Zone 1 (the least at risk of flooding). Despite this, the site and surrounding area currently experiences issues of surface water flooding. The site presently accommodates a pond and number of ditches. Therefore, to ensure that no dwellings are placed in an area of flood risk and the flooding situation is not exacerbated by the development of this site, a site specific flood risk assessment will be required and any necessary mitigation measures, including appropriate Sustainable Urban Drainage System (SuDs), implemented accordingly.
- 2.58 Within the site a single designated Tree Protection Order (TPO) is present. The incorporation of the designation within a scheme's layout is considered achievable. As such, the designation is not seen as a significant constraint on the development of this site. However, ecological and tree surveys will need to inform appropriate mitigation and implemented accordingly.

Figure 6: Barcombe Cross housing site allocations



North Chailey

- 2.59 Spatial Policy 2 of the Local Plan Part 1 sets out the requirement of a minimum 30 net additional dwellings to be planned for within the settlement of North Chailey. Housing site allocations to deliver the minimum 30 net additional dwellings have been identified below.
- 2.60 The District Council is aware that Chailey Parish is designated as a neighbourhood plan area and is at the very early stages of preparing a neighbourhood plan. The Parish Council has decided not to identify housing site allocations within their neighbourhood plan. Therefore, the Council has identified housing site allocations to meet the housing numbers required at North Chailey. Once the Chailey Neighbourhood Plan has gained sufficient weight, policies within the Plan will also need to form part of the determination process of future planning applications.
- 2.61 North Chailey is a relatively nucleated settlement concentrated around the staggered cross roads of East Grinstead Road (A275), Haywards Heath Road (A272 westbound) and Station Road (A272 eastbound). Ribbon development along the north side of Station Road extends the built up area eastwards towards Newick. The village is approximately 5 miles east of Haywards Heath (the nearest town and located within Mid Sussex district) and approximately 7 miles north of Lewes town.

- 2.62 At the 2011 Census Chailey Parish had a population of 3,088. This includes the settlements of South Street, South Chailey and Chailey Green located to the south. North Chailey has a limited range of key services but is well placed to access a wide range of services and facilities in Haywards Heath. Access to public transport is limited resulting in a likely reliance on private transport. The village is classified as a Local Village within the District Council's Settlement Hierarchy recognising that few facilities, services employment opportunities are immediately available and accessibility to higher order settlements is poor.
- 2.63 North Chailey is located within the Low Weald landscape character area. The settlement and surrounding landscape character is influenced by several distinguishing features, including smaller, irregular fields, parcels of small to medium sized woodland areas and remnant heathland and common land. Chailey Common (designated SSSI and Local Nature Reserve) borders much of the settlement to the north and west. A stretch of land along Downs View to the east is also designated as a LNR. As a result of the above, the built area of North Chailey is relatively compact and, in landscape terms, well contained with limited long distance views from the surrounding area.
- 2.64 The 2017 Strategic Housing and Economic Land Availability Assessment (SHELAA), as well as previous Assessments, identified a limited number of suitable sites to meet the planned level of housing for North Chailey. One of the housing site options considered, Kings Head for 15 dwellings, has now been approved for housing and is under construction. Given the limited number of suitable housing site options for North Chailey the Kings Head development will contribute towards the identified minimum 30 dwellings. Therefore leaving 15 dwellings to be allocated on a further site(s).

Policy CH01 - Glendene, Station Road

This site (0.5ha), as shown on the below map (figure 7), is allocated for residential development providing approximately 10 units. Development will be permitted subject to compliance with the Core Delivery Policies of the Core Strategy and the following criteria:

- a) Access, including provision for pedestrians and cyclists, to be provided from Station Road;
- b) Buildings reflect the local character in terms of mass, height and form;
- c) Appropriate surface water drainage mitigation is agreed with appropriate body and implemented accordingly;
- d) Ecological surveys undertaken and appropriate measures identified and implemented accordingly to mitigate potential adverse impacts. Development allows for the protection of biodiversity and enhancement where possible;
- e) Appropriate buffer between the site and adjacent Ancient Woodland; and
- f) The development will provide connection to the sewerage system at the nearest point of adequate capacity, as advised by Southern Water.
- 2.65 This policy allocates land for residential development. The site lies approximately 500m east from the centre of North Chailey. The site is a small, grassed field sloping away from the main road to the south (Station Road) and largely lacking in any distinguishing features. It forms part of the previous Glendene Fruit Farm, now occasionally used for grazing.
- 2.66 A new access point to the site will be directly from Station Road which borders the site's southern boundary. Supporting transport and access statements, as well as other supporting assessments mentioned below, were submitted as part of a recent planning application¹. The proposed access point and impact of additional development on the highway network is considered acceptable in principle by East Sussex County Council, as the highway authority.
- 2.67 The site forms a gap within an otherwise ribbon form development along the north side of Station Road. Existing development adjacent to the site is characterised by two storey, detached and semi-detached properties set back from Station Road with generous back gardens. New development on this site should complement the adjacent character.
- 2.68 The site lies within Flood Risk Zone 1 (at least at risk of flooding). A supporting Sustainable Urban Drainage Systems (SuDs) assessment, submitted as part of

 $^{^{1}}$ LW/15/0550: Outline application for the redevelopment of the site to provide 10 residential dwelling with all matters reserved except for access

- the aforementioned planning application, demonstrates that appropriate SuDs could be accommodated to manage run-off from proposed development and therefore would not preclude the development of this site.
- 2.69 The site itself does not form part of any formal biodiversity designation. However, protected species (bats) have been recorded adjacent to the site. An Extended Phase 1 Habitat Survey, along with a Reptile Survey and Mitigation Report. Surveys concluded the site to have a population of common species of slow worm and grass snake limited to the northern woodland edge boundary. Suitable mitigation measures were identified. Surveys demonstrate that these ecological interests would not preclude the development of this site, subject to any final mitigation measures being appropriately implemented.
- 2.70 A rectangular section of woodland, increasing to a more substantial section of woodland to the east, is located north of the site. A smaller section of this woodland, including the southern edge nearest the site's boundary, is designated as Ancient Woodland. Whilst the area of Ancient Woodland is not immediately adjacent to the site an appropriate buffer should at least be established, and agreed with the appropriate authority, to provide mitigation against potential impacts on the Ancient Woodland from the development of this site.



Figure 7: Glendene, Station Road housing site allocation

Policy CH02 - Layden Hall, East Grinstead Road

This site (0.51ha), as shown on the below map (figure 8), is allocated for residential development providing approximately 6 units. Development will be permitted subject to compliance with the Core Delivery Policies of the Core Strategy and the following criteria:

- a) Access, including provision for pedestrians and cyclists, to be provided from East Grinstead Road;
- b) Development complements nearby local character in terms of height, mass and form;
- c) Retention of boundary trees, where possible, to provide appropriate landscaping buffer;
- d) Ecological surveys undertaken and appropriate measures identified and implemented accordingly to mitigate potential adverse impacts on biodiversity. Development allows for the protection of biodiversity and enhancement where possible; and
- e) The development will provide connection to the sewerage system at the nearest point of adequate capacity, as advised by Southern Water.
- 2.71 This policy allocates land for residential development. The site lies approximately 500m east of the centre of North Chailey. The site is a small, rectangular parcel of land forming part of the garden to the property 'Layden Hall' and part woodland.
- 2.72 A new access point to the site will be directly from East Grinstead Road utilising land in the same site ownership. Safe pedestrian access should also be provided, linking the site to the existing extent of the pavement to north along East Grinstead Road (approximately 120m).
- 2.73 The site is located to the south of the village, approximately 50m outside the planning boundary. Development of this site would extend the built up area southwards. Adjacent development is characterised by predominately large, detached two and two and a half storey properties, set back from the road and within generous gardens. Development along Downs View to the north east of the site is more uniform and generally semi-detached. Development of this site should complement the adjacent character, with particular attention to the height of buildings to help mitigate potential impacts on views into the site from the surrounding area.
- 2.74 The southern section of the site is largely covered by trees, the majority of which will need to be cleared to enable development. Whilst there are presently no tree protection order designations on or adjacent to the site, ecological and tree surveys should be undertaken. The retention of boundary trees is considered important in helping to mitigate potential impacts on the surrounding landscape, particularly from the south where longer views are possible, and

should be taken into account when establishing a landscape buffer scheme for the development.



Figure 8: Layden Hall, East Grinstead Road housing site allocation

South Chailey

- 2.75 Spatial Policy 2 of the Local Plan Part 1 sets out the requirement of a minimum 10 net additional dwellings to be planned for within the settlement of South Chailey. Housing site allocations to deliver the minimum 10 net additional dwellings have been identified below.
- 2.76 The District Council is aware that Chailey Parish Council has been designated as a neighbourhood plan area and is at the very early stages of preparing a neighbourhood plan. The Parish Council has decided not to identify housing site allocations within their neighbourhood plan. Therefore, the Council has identified housing site allocations to meet the housing numbers required at South Chailey. Once the Chailey Neighbourhood Plan has gained sufficient weight, policies within the Plan will also need to form part of the determination process of future planning applications.
- 2.77 South Chailey appears as a relatively linear settlement along South Road (A275) and Mill Lane where development is concentrated. However, several offshoots of development run from these two bisecting roads resulting in

incremental pockets of new development. The village is approximately 5 miles north of Lewes town.

- 2.78 At the 2011 Census Chailey Parish had a population of 3,088. This includes the settlements of South Street, Chailey Green and North Chailey located to the north. South Chailey has a limited range of key services but is well placed to access a wide range of services and facilities in Haywards Heath. Access to public transport is limited resulting in a likely reliance on private transport. The village is classified as a Local Village within the District Council's Settlement Hierarchy recognising that few facilities, services employment opportunities are immediately available and accessibility to higher order settlements is poor.
- 2.79 South Chailey is located within the Low Weald landscape character area. The settlement and surrounding landscape character is influenced by several distinguishing features, including small to medium sized fields generally irregular in shape and parcels of medium sized woodland areas connected by hedges and shaws. South Chailey is slightly elevated from the surrounding area. Consequently, occasion longer, albeit interrupted, views can be gained, particularly from the south and west of the village.
- 2.80 The 2017 Strategic Housing and Economic Land Availability (SHELAA) only identified one potentially suitable site for housing at South Chailey.

Policy CH03 – Land adjacent to Mill Lane

This site (0.47ha), as shown on the below map (figure 9), is allocated for residential development providing approximately 10 units. Development will be permitted subject to compliance with the Core Delivery Policies of the Core Strategy and the following criteria:

- a) Suitable vehicular and pedestrian access provided connecting site to the existing road (Mill Road) and pavement;
- b) Development complements nearby local character in terms of height, mass and form;
- c) Retention of boundary hedge and trees, where possible, within an appropriate landscape buffer;
- d) Development is subject to an appropriate assessment and evaluation of archaeological potential and any mitigation measures implemented accordingly;
- e) Ecological surveys undertaken and appropriate measures identified and implemented accordingly to mitigate potential adverse impacts on biodiversity. Development allows for the protection of biodiversity and enhancement where possible; and
- f) The development will provide connection to the sewerage system at the nearest point of adequate capacity, as advised by Southern Water.

- 2.81 This policy allocates land for residential development. The site lies on the northern edge of South Chailey. The site is a small, rectangular parcel of land which slopes gently down to the south to Mill Road. The site is between the property 'Mill Cottage', to the east, and access point to Broomfield Farm to the west.
- 2.82 A new access point to the site will be directly from Mill Road. Safe pedestrian access should also be provided, linking the site to the existing pavement on the southern side of Mill Road.
- 2.83 Development of this site would marginally extend the built up area westwards. Adjacent development is characterised by two storey detached and semi-detached properties, set back from the road, with some single storey properties north of Mill Lane in St John Bank. Development of this site should complement the local character, having regard to the above and the site's edge of village location. Whilst the site itself is relatively well contained by an existing hedge and the immediate topography, the landscape to the north of the site is open and slightly elevated. Therefore, particular attention to the height of buildings and boundary treatment should be given to help mitigate potential impacts on views into the site from the surrounding area.
- 2.84 The site is within an Archaeological Notification Area, noted for the presence of windmill remains and prehistoric activity. The site also lies in an area of high archaeological potential. As such, an appropriate assessment and evaluation of the site's archaeological and historic interest will be expected to inform appropriate mitigation by design and recording.
- 2.85 The site itself does not form part of a formal biodiversity designation. However, local records indicate presence of protected species, including bats. As such, an ecological impact assessment will be required, together with appropriate mitigation, informed by the EcIA, to be implemented accordingly.

Figure 9: Land adjacent to Mill Lane housing site allocation



Cooksbridge

- 2.86 Spatial Policy 2 of the Local Plan Part 1 sets out the requirement of a minimum 30 net additional dwellings to be planned for within the settlement of Cooksbridge.
- 2.87 Hamsey Parish Council has a made neighbourhood plan². The neighbourhood plan does not allocate housing sites but sets out a number of housing site selection and design policies to assist in the selection and delivery of housing to meet the settlement's planned housing requirement.
- 2.88 The 2017 Strategic Housing and Economic Land Availability Assessment (SHELAA), along with previous Assessments, identified a limited number of suitable sites to meet the planned level of housing growth for Cooksbridge. Out of the three potential suitable sites identified within the SHELAA, one is within the SDNP, one is now designated a Local Green Space within the Hamsey Neighbourhood Plan and the remaining site, Chatfields Yard, has planning approval (LW/16/0935) for 27 dwellings.
- 2.89 Given the current lack of potential suitable housing sites identified in Cooksbridge the approved Chatfields Yard development will contribute to the settlement's planned housing figure. The shortfall of three net additional

² The Hamsey Neighbourhood Plan was made by LDC on 21 July 2016 and by the SDNPA on 14 July 2016.

dwellings cannot be currently met in Cooksbridge. However, it is likely that this shortfall will be balanced by other nearby settlements exceeding their planned housing figure. Should additional suitable site(s) be identified they can be considered through either a future review of the Hamsey Neighbourhood Plan or Local Plan.

Plumpton Green

- 2.90 Spatial Policy 2 of the Local Plan Part 1 sets out the requirement of a minimum 50 net additional dwellings to be planned for within the settlement of Plumpton Green.
- 2.91 The District Council is aware that Plumpton Parish has been designated as a neighbourhood plan area and has, at the time of writing, undertaken Regulation 14 Stage. The neighbourhood plan has identified housing site allocations to satisfy SP2. The Council will therefore maintain a supporting role to the Parish Council as they progress their neighbourhood plan to submission. Once the Plumpton Neighbourhood Plan has gained sufficient weight, policies within the Plan will also need to form part of the determination process of future planning applications.

Ringmer and Broyle Side

- 2.92 Spatial Policy 2 of the Local Plan Part 1 sets out the requirement of a minimum 217 net additional dwellings to be planned for within the settlement Ringmer and Broyle Side. This figure reflects the current maximum capacity for additional housing in Ringmer³ due to the highway constraints of the junction of the B2192 and A26 (Earwig Corner).
- 2.93 Ringmer Parish Council has a made neighbourhood plan⁴. The Ringmer Neighbourhood Plan contains a number of housing policies and allocates sites for 204 additional dwellings. As such, at the time of the Core Strategy's Examination there was a small shortfall of 13 net additional dwellings. However, from discussions with the site proponent since the Core Strategy's adoption, it is highly likely that this shortfall will also now be met by the Caburn Field development. This scheme encompasses the unimplemented 2003 Local Plan housing allocation, retained saved Policy RG1, plus adjacent Lewes District Council owned land. RG1 is further retained as RG01, below, and continues to contribute to the Council's housing supply. A planning application for Caburn Field redevelopment is due to be submitted by the end of 2017. No further housing allocations are therefore required for Ringmer and Broyle Side within Local Plan Part 2.

³ 385 net additional dwellings over the Plan period.

⁴ The Ringmer Neighbourhood Plan was made by LDC on 25 February 2016.

2.94 Any future planning applications, or potential review of the Ringmer Neighbourhood Plan which considers housing allocations, will need to take into consideration policies both within the adopted development plan.

Policy RG01 - Caburn Field

Land at Caburn Field (1.3ha) as shown on below map (figure 10), is allocated for residential development at a target minimum of 40 dwellings, subject to the following:

- a) No development shall take place until a replacement playing field of equivalent area and quality is available and ready for use at an acceptable location in Ringmer and;
- b) The developer will be required to make a contribution, in proportion to the expected travel demands of the development, to measures to promote travel between Ringmer and Lewes by means other than the private car and
- c) The scheme shall comply with all appropriate development plan Policies

This retained 2003 Local Plan allocation for the relocation of Ringmer Football Club and redevelopment of its current ground, Caburn Field, reflects the continued wish for the club to move to an alternative site. The Club provides an important recreational resource for the village and the surrounding area and relocation will allow the club to improve its facilities.

The present site, covering approximately 1.3ha, is located in proximity to most of the facilities, services and public transport links in the centre of the village. It is enclosed on three sides by residential development.

Therefore, residential development is appropriate at this location.

A local traffic safety scheme for Earwig Corner was implemented in 1998. With the planned housing growth identified for Ringmer within the Core Strategy some further junction improvements at Earwig Corner have been identified. Nonetheless, measures to promote transport between Ringmer and Lewes by means other than the private car remains a priority.

RG01

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Figure 10: Caburn Field housing site allocation

Wivelsfield Green

- 2.95 Spatial Policy 2 of the Local Plan Part 1 sets out the requirement of a minimum 50 net additional dwellings to be planned for within the settlement of Wivelsfield Green.
- 2.96 Wivelsfield Parish Council has a made neighbourhood plan⁵. The Wivelsfield Neighbourhood Plan (WNP) allocates three sites for 34 net additional dwellings. The WNP also provides a spatial policy of the neighbourhood plan which prioritises where new development might be supported within the Parish. Any future planning applications, or potential review of the Wivelsfield Neighbourhood Plan which considers housing allocations, will need to take into consideration policies both within the adopted development plan.

⁵ The Newick Neighbourhood Plan was made by LDC on 7 December 2016.

Gypsy and Traveller Accommodation

- 2.97 The Government's overarching aim is to ensure fair and equal treatment for travellers, in a way that facilitates the traditional and nomadic way of life of travellers while respecting the interests of the settled community. Government's national Planning Policy for Traveller Sites (PPTS) notes the importance of local authorities both assessing the accommodation needs of Gypsies, Travellers and Travelling Showpeople and then planning for this need.
- 2.98 To this end, a Gypsy and Traveller Accommodation Assessment (GTAA) was undertaken over 2015. Informed by the GTAA Core Policy 3 of the Local Plan Part 1: Joint Core Strategy sets out a requirement for 13 permanent pitches for Gypsies and Travellers across Lewes District. This figure is apportioned across the two areas: inside and outside the South Downs National Park, to enable each local planning authority to plan for the need within their area. As such, CP3 identifies a need for five permanent pitches to serve the area of Lewes District outside the Park and eight permanent pitches to serve the area within the Park. However, recognising the difficulty in pinpointing where exactly within the district the future need will arise, partly due to the transitory nature of the Gypsy and Traveller community, the Council will continue to work closely with the SDNPA to identify suitable sites to meet the overall district requirement.
- 2.99 At the time of preparing the Local Plan Part1: Joint Core Strategy, no suitable pitches had been identified for allocation. Therefore, CP3 sets out a criteria based policy to be considered in any future assessment of subsequent potential Gypsy and Traveller pitch allocations made through Local Plan Part 2, the SDNPA's Local Plan or neighbourhood plans. CP3 is also to be used in determining any planning applications for Gypsy and Traveller or Travelling Showpeople use.
- 2.100 Outside the National Park, no allocations for permanent pitches for Gypsy and Traveller accommodation have been identified within made or emerging neighbourhood plans. Consequently, the five permanent pitches remain to be allocated through Local Plan Part 2. To date no suitable sites have been identified However, the Council, with input from previous proponents of potentially available land and local and public organisations, is continuing to search for sites to assess and explore opportunities for mixed use development, incorporating permanent pitches for Gypsy and Traveller use.
- 2.101 In addition to the need for permanent pitches, the supporting text to CP3 makes reference to the need for eight net additional transit pitches in East Sussex. Currently, all East Sussex Local Planning Authorities are working with East Sussex County Council to establish a set of policy criteria to be used in identifying potential site(s) and determining potential future planning applications. In conjunction with this work, East Sussex LPAs have implemented a revised set of criteria for monitoring unauthorised encampments (UEs). This has addressed one of the recommendations of the 2016 GTAA which highlighted the lack of consistent and comparable data previously gathered by LPAs. It is expected that with the improved, more comprehensive

set of criteria LPAs will have a more accurate basis from which to base future policy and decision making against.



3. DEVELOPMENT MANAGEMENT POLICIES

- 3.1 The policies in this document set out the more detailed criteria against which planning applications for the development and use of land and buildings will be considered in those areas of the district outside the South Downs National Park. Their purpose is to provide a consistent approach to the assessment of planning applications, and to help provide clarity to applicants about the Council's expectations in respect of achieving sustainable development.
- 3.2 The development management policies contained in this document should not be read in isolation. The Local Plan Part 2 should be read as a whole, together with the policies set out in the Local Plan Part 1, the East Sussex, South Downs and Brighton & Hove Waste and Minerals Plan, and any neighbourhood plans that have been brought into force. National planning policies in the National Planning Policy Framework (NPPF) are not repeated and should also be read alongside this document.
- 3.3 When considering development proposals, the Council will take a positive approach that reflects the presumption in favour of sustainable development contained in the NPPF. It will always work proactively with applicants to jointly find solutions which mean that proposals can be approved wherever possible, and to secure development that improves the economic, social and environmental conditions in the area. This policy approach is set out in full on page 40 of the Local Plan Part 1.
- 3.4 For ease of reference, the format of this document follows the same headings as the Local Plan Part 1. This does not mean that the policies in each section contribute only to the themes under which they appear. However, as the development management policies supplement the Local Plan Part 1 policies and help to deliver a common set of objectives, it is considered helpful to follow the same structure.

SPATIAL STRATEGY

Planning Boundaries

- 3.5 The Council has adopted the use of 'planning boundaries' to make a clear distinction between town and village locations where, in principle, further development would be acceptable, and the countryside (i.e. outside of the planning boundaries) where development would be acceptable only in certain circumstances. The purpose of the planning boundaries is to positively focus growth on sustainable settlements, reduce the need to travel, and protect the intrinsic character and beauty of the countryside, in accordance with the spatial strategy set out in the Local Plan Part 1.
- 3.6 It is important to note that the planning boundary is a policy line applying Local Plan policies to a specific area, thereby giving a sound basis for development control decisions. It does not attempt to define town or village limits in physical

or social terms. The planning boundaries have been carefully considered, taking into account a range of factors including the existing form, pattern and function of settlements, important 'gaps' of countryside between them, the character and setting of individual towns and villages, and environmental considerations, such as the need to conserve designated areas of national landscape, ecological, geological, or historic importance.

3.7 Whilst land outside of the planning boundaries is regarded as countryside for planning policy purposes, this does not represent an absolute restriction on development. The potential for new development outside of the planning boundaries to support vital rural communities and also to conserve or enhance the intrinsic qualities of the rural area is recognised. The Local Plan includes specific policies for development proposals that would help to promote a sustainable rural economy or meet recognised local needs for affordable housing or community facilities. Other uses, such as renewable energy or essential infrastructure, may also be appropriate where an overriding need for the development to be located in the countryside can be demonstrated.

Policy DM1: Planning Boundary

Within the planning boundaries, as defined on the Proposals Map, new development will be permitted provided that it is in accordance with other policies and proposals in the development plan

Outside the planning boundaries, the distinctive character and quality of the countryside will be protected and new development will only be permitted where it is consistent with a specific development plan policy or where the need for a countryside location can be demonstrated.

Development proposals that result in a net increase of one or more dwellings within 7km of the Ashdown Forest will only be permitted where they comply with Core Policy 10(3) of the Local Plan Part 1.

Affordable Homes Exception Sites

- 3.8 The shortage of affordable housing for local people can result from high house prices driven up by demand from people moving to rural areas, coupled with restricted scope for new house building. The Local Plan Part 1 strategic housing sites in Lewes, Newhaven, Peacehaven and Ringmer will help to increase the supply of affordable housing in the towns and larger villages in the district. However, in smaller villages and rural areas which have very limited or no facilities, new housing development will be focused on providing affordable homes which meet an identified housing need among local people who are unable to compete in the private housing market.
- 3.9 'Affordable Homes Exception Sites' can be used to release sites in small rural communities to deliver affordable housing where such land would not otherwise be used for housing. The Coastal West Sussex Strategic Housing

Market Assessment recommends this as one of a number of mechanisms which should be used to increase the supply of affordable housing in rural areas. At the national level, the 2008 Taylor Review of Rural Economy and Affordable Housing urges the need for more proactive engagement to bring forward sites for affordable homes to meet local needs in smaller rural communities (generally defined as settlements with populations under 3,000).

- 3.10 It is important that housing schemes should be needs led, the starting point being that a need for housing exists in the parish, rather than the availability of a particular site. Proposed developments must be based on sound evidence of housing need and must fulfil the criteria as stated in Policy DM2 below. The ability of the proposed scheme to meet identified local housing needs must be clearly demonstrated to the satisfaction of Lewes District Council. This will be assessed using the Council's Housing Register and other available up-to-date housing needs assessments. It should also be demonstrated that the proposal is financially viable and deliverable.
- 3.11 Given that housing permitted through this policy is an exception to normal countryside policies, it is important that it remains 'affordable' in perpetuity. Only tenures which can be guaranteed to remain affordable in the long term will be permitted in such schemes. For example, general shared ownership schemes where occupiers can potentially purchase 100% of the equity will not be considered appropriate. Where planning permission would not normally be permitted for housing, it can still be difficult to encourage landowners to sell their land below open market residential values. In order to address this, a proportion of market housing may be permitted where it can be demonstrated that an affordable housing scheme would be unviable without cross-subsidy. Viability will be independently assessed by the District Valuer, or equivalent, at the applicant's expense.

Policy DM2: Affordable Homes Exception Sites

Outside the planning boundaries, as defined on the Proposals Map, proposals for affordable housing to meet local needs will be permitted where the following criteria are met:

- the proposed development will assist in meeting an identified and genuine local need in terms of the sizes, types, and tenures of the dwellings;
- (2) the proposed development is within, adjacent to, or otherwise well related to an existing village or other settlement;
- (3) the scale and design of the development is appropriate to the nature of the settlement and will respect its character and setting;
- (4) the affordable housing is made available to, and will be retained in perpetuity for, households with a local connection;

- (5) the proposed scheme is subject to an appropriate legal agreement to ensure that it is able to be properly managed by a partner Registered Provider or other approved body;
- (6) development proposals within 7km of the Ashdown Forest comply with Core Policy 10(3) of the Local Plan Part 1.

The inclusion of open market housing will not normally be supported unless it can be demonstrated that an affordable housing scheme that meets the above criteria would be unviable without cross-subsidy. In such exceptional circumstances, the amount of market housing must be lower than the amount of affordable housing and at the lowest proportion that will enable the delivery of significant affordable housing.

Accommodation for Agricultural and Other Rural Workers

- 3.12 The NPPF states that one of the few circumstances where an isolated new home may be justified within the countryside is when the accommodation is essential to enable a rural worker to live permanently at or near their place of work. In Lewes district, it may often be as convenient and sustainable for such workers to live in nearby towns or villages, so avoiding new and potentially intrusive development in the countryside. However, it is acknowledged that there will be some instances where the nature and demands of certain rural businesses will make it essential for one or more people engaged in the enterprise to live at, or very close to, their place of work. Such a need must nevertheless be essential to the successful operation of the business.
- 3.13 Planning applications will be subject to a functional test to establish whether it is essential for one or more full-time workers to be readily available to meet the established needs of the enterprise at most times, day and night, such as to provide for the proper supervision of agricultural processes or livestock. It will not be sufficient that it is merely convenient or desirable to live on the holding. Security is not in itself a sufficient justification. In relation to demonstrating genuine need, it will also be necessary to apply a financial test to assess whether an agricultural or other rural enterprise is economically viable and planned on a sound financial basis. The Council will draw upon independent professional advice when considering such proposals.
- 3.14 Changes in the scale and character of agricultural and forestry businesses have the potential to affect the longer-term requirement for dwellings in the countryside particularly where these had an "agricultural worker occupancy" condition attached when planning permission was granted. In such cases, the Council recognises no purpose would be fulfilled in keeping such dwellings vacant, or that existing occupiers should be obliged to remain in occupation simply by virtue of a planning condition that has outlived its usefulness.
- 3.15 Nevertheless, applications for the removal of an occupancy condition will need to demonstrate convincingly that there is no long-term need for an agricultural dwelling in the locality. Such dwellings could be used by other agricultural and

rural workers seeking accommodation within the wider surrounding area, therefore it will need to be demonstrated to the Council that the dwelling tied to an occupancy condition has been effectively marketed to likely interested parties in the area concerned, and that no genuine interest has been shown regarding the purchase or rental of the dwelling for a rural worker with an essential need to live in the local community.

Policy DM3: Accommodation for Agricultural and Other Rural Workers

Outside the planning boundaries, as defined on the Proposals Map, new permanent dwellings will be permitted for those employed in agriculture, forestry or another enterprise requiring a countryside location where it can be demonstrated that the following criteria are met:

- (1) there is a clearly established existing functional need;
- (2) the functional need relates to a full-time worker;
- (3) the unit and the rural enterprise concerned have been established for at least three years, have been profitable for at least one of them, are currently financially sound and have a clear prospect of remaining so;
- (4) the functional need cannot be met by another existing dwelling on the unit or other existing accommodation in the area which is suitable and available for occupation by the workers concerned;
- (5) the proposed dwelling, and any subsequent extension, is of a size commensurate with the established functional need of the enterprise. Dwellings and any subsequent extensions which are unusually large in relation to the needs of the unit or unusually expensive to construct in relation to the income it can sustain in the long term will not be permitted;
- (6) the dwelling is suitably located to meet the identified functional need of the enterprise, is well related to existing buildings wherever possible, and its siting and design is appropriate to the rural character of the locality.

Where the functional need is proven but Criterion 3 is not met, a temporary permission will be granted for a caravan, mobile home or other temporary accommodation where it can be demonstrated that the following criteria are met:

- (i) Criteria (1) and (4) above;
- (ii) there is clear evidence of a firm intention and ability to develop the enterprise concerned;
- (iii) there is clear evidence that the proposed enterprise has been planned on a sound financial basis.

Occupancy conditions will be imposed on dwellings permitted in accordance with this policy and, where appropriate, on other dwellings within the holding. Applications to remove such conditions will only be permitted where it can be demonstrated that all the following criteria are met:

- (a) the essential need which originally justified the dwelling no longer applies and the dwelling will not be required to meet such need in the longer term;
- (b) the property has been actively marketed in specialist and local press and estate agents at least once a month for a minimum of 12 months;
- (c) the advertised selling price or rental is realistic given the age, size, condition and location of the property; and
- (d) no realistic offers have been made to the vendors for occupation of the dwelling in compliance with the original occupancy condition.

In appropriate circumstances, the Council will seek a planning obligation to tie a permanent dwelling to adjacent buildings or to the land forming the holding.

Proposals within 7km of the Ashdown Forest will only be permitted where they comply with Core Policy 10(3) of the Local Plan Part 1.

Residential Conversions in the Countryside

- 3.16 A new home in the countryside may be justified where it involves the re-use of a redundant or disused building and leads to an enhancement to the immediate setting. Residential development outside of the planning boundaries will therefore be supported where it complies with the criteria set out in Policy DM4. If a building is not redundant, or its conversion would be likely to result in the need for a replacement structure, then the proposal is unlikely to be acceptable.
- 3.17 In order to prevent the cumulative erosion of the distinctive rural character and qualities of the district's countryside, proposals for conversion to residential use will normally only be acceptable where building to be converted or replaced is structurally sound and capable of conversion to the proposed use without significant reconstruction, modification or extension. This may need to be demonstrated through the submission of a structural survey.
- 3.18 Where a redundant agricultural or other rural building is considered a heritage asset, residential conversion will only be supported if this represents the optimal viable use in accordance with paragraph 55 of the NPPF. The Council will not normally support the re-use of buildings which are subject to a planning condition or condition of prior approval which requires their removal on cessation of agricultural use.
- 3.19 Redundant agricultural or other rural buildings often serve as bat roost or habitats for other protected species identified in the Countryside and Rights of Way Act 2000, the UK Biodiversity Action Plan, and other Regulations and Directives. The Council may therefore require a habitat survey to accompany

planning applications in order to identify protected species within the application site, set out any mitigation measures where necessary, and recommend appropriate measures for the enhancement of biodiversity.

Policy DM4: Residential Conversions in the Countryside

Proposals for the conversion of redundant agricultural or other rural buildings to residential use outside the planning boundaries, as defined on the Proposals Map, will be permitted where the following criteria are met:

- (1) the building is of sound construction and capable of conversion without significant rebuilding, modification or extension. The Council will normally require this to be demonstrated through the submission of a structural survey;
- (2) the building is not in an exposed or isolated location where the construction of lengthy access roads or overhead power lines would be harmful to the rural character of the area;
- (3) the proposed development will lead to an enhancement to the immediate setting of the building, either by the removal of existing structures and features that detract from the character and identity of the locality or by improved boundary treatment that responds sensitively to the rural nature of the site;
- (4) any proposed alterations to the building (e.g. fenestration, doors, internal subdivision) would not harm its architectural integrity nor materially change its appearance as a rural building;
- (5) the creation of a residential curtilage would not detract from the rural setting of the building or harm the character of the wider landscape;
- (6) the proposal would not create an unacceptable impact on the local road network and there is a satisfactory means of vehicular access and parking arrangements;
- (7) the proposed development would not prejudice any viable agricultural operations;
- (8) development within 7km of the Ashdown Forest will comply with Core Policy 10(3) of the Local Plan Part 1.

Where appropriate, conditions may be imposed to remove permitted development rights.

Replacement Dwellings in the Countryside

3.20 The suitable replacement of existing dwellings is considered acceptable outside of the planning boundaries. In order to avoid new isolated dwellings

in the countryside, replacement dwellings will normally only be acceptable on a one to one basis, i.e. there should be no increase in the number of dwellings. However, the Council seeks to minimise the impact of built development on the distinctive character and qualities of the rural environment and avoid 'suburbanisation' of the countryside. In determining planning applications for replacement dwellings, consideration may be given to the removal of permitted development rights in order to retain the identity and character of the surrounding countryside.

Policy DM5: Replacement Dwellings in the Countryside

Outside the planning boundaries, as defined on the Proposal Map, the replacement of an existing dwelling by another dwelling within the same residential curtilage will be permitted where the following criteria are met:

- (1) the scale, form, height, and massing of the replacement dwelling is compatible with its rural location and the surrounding form of development;
- (2) the replacement dwelling is located on the footprint of the existing dwelling, unless an alternative location would result in clear landscape, highway access or local amenity benefits.

In sensitive locations, permitted development rights relating to future extensions and other structures may be removed.

Equestrian Development

- 3.21 There are a limited number of large commercial equestrian centres in the district but it is predominantly small-scale facilities for individual and private pursuit that come forward as planning applications. Typically, proposals for stables will include a tack room as well as external hard-standings and manure bays but may also incorporate sand schools, jumps or new access roads from the highway.
- 3.22 Horse riding and other equestrian activities are increasingly popular forms of recreation in the countryside that can complement agricultural activities and help to diversify rural economies. However, equestrian and associated development needs to be carefully managed, primarily for landscape reasons. This is important in terms of both new developments in isolated rural locations and the cumulative impact of the subdivision of farm holdings, the formation of paddocks, and the construction of stables and associated facilities within a concentrated area.
- 3.23 In assessing proposals for equestrian development, consideration will also be given to the need to ensure the safety and comfort of horses in terms of space for grazing and exercising. This will also help to address the problem of the excessive sub-division of fields and over grazing/loss of soil structure which

can often result from such development. A desirable guideline would suggest stocking at a density of one hectare per horse. (*Good Practice Equine Pasture Management*, *SEEDA 2008*).

Policy DM6: Equestrian Development

Proposals for equestrian development will be permitted where the intrinsic and locally distinctive character and amenities of the countryside are maintained. In particular:

- (1) the siting, scale and design, including materials and boundary treatment, of any new buildings or facilities should be appropriate to their rural setting;
- (2) consideration will be given to the cumulative impact of equestrian developments on landscape character and features;
- (3) proposals should not be sited in prominent or isolated locations;
- (4) all proposals, including sand schools, commercial riding schools, livery stables and related facilities, should be satisfactorily integrated with existing buildings;
- (5) any associated floodlighting, earthworks, new access routes or other ancillary structures, including storage facilities, manure bays, hard-standings, fencing and jumps, should not have an unacceptable adverse impact on the surrounding countryside and local residential amenities;
- (6) adequate provision should be made for the safety and comfort of horses in terms of the size of accommodation and land for grazing and exercising;
- (7) commercial riding schools, livery stables and other commercial facilities should have satisfactory access to the public bridleway network without the use of unsuitable roads.

In some circumstances, conditions (such as the removal of permitted development rights for fencing and external storage) may be applied to prevent any potential harm to the local landscape.

Institutional Sites

3.24 Sites occupied by residential institutions (Use Classes C2 or C2a) within the countryside can come forward unexpectedly for development when an existing use ceases to be viable. Often these sites have, over time, become well integrated into the countryside. In such cases, widespread site clearance is unlikely to be appropriate unless the site is wholly occupied by intrusive or unsightly structures. The re-use of the site is therefore expected to normally combine the retention and conversion of the best buildings and removal of the

worst. The acceptability of alternative uses will depend upon the nature of the site, the buildings and their rural setting, and the availability of services, including public transport.

Policy DM7: Institutional Sites

Outside the planning boundaries, as defined on the Proposals Map, proposals for the change of use and conversion of land and buildings occupied by residential institutions will be permitted where the following criteria are met:

- (1) existing buildings which make a positive contribution to the existing character of the site will be retained;
- (2) existing buildings which are detrimental to the rural character of the locality will be removed;
- (3) the site is genuinely redundant;
- (4) development proposals that result in a net increase of one or more dwellings within 7km of the Ashdown Forest comply with Core Policy 10(3) of the Local Plan Part 1.

Alternative uses will be assessed by consideration of the characteristics of the site, its buildings and setting, the availability of local services and the appropriateness of the proposed use.

IMPROVING ACCESS TO HOUSING

3.25 The need to deliver an appropriate range of homes to meet the identified needs of the district, whilst accommodating new residential development in sustainable locations without adversely affecting the character of the area, are two key objectives of the Local Plan. Policy DM8 supplements Core Policy 2 (Housing Type, Mix and Density) of the Local Plan Part 1 in seeking to help achieve these objectives. Proposals for new dwellings in the countryside, including affordable homes on exceptions sites, are addressed by Policies DM2, DM3, DM4 and DM5 in the 'Spatial Strategy' section of this document, whilst residential extensions and ancillary buildings are addressed by Policies DM28 and DM 29 in the section titled 'Protecting and Enhancing the Distinctive Quality of the Environment'.

Residential Sub-Divisions and Shared Housing

3.26 The increase in the number of small households and rising house prices have increased the demand for small low-cost dwellings, particularly from single people and young couples on modest incomes. Apart from new build developments, one effective way of providing this type of accommodation is through the sub-division of existing family sized dwellings.

- 3.27 It is acknowledged, however, that the conversion of single dwellings to flats can give rise to an increased requirement for off-street parking, as well as a need for the provision of adequate amenity space, which is both private and useable, and provision of refuse storage facilities for future occupants. The effect of a number of changes from single dwellings to multiple units in a street may also progressively change its character and appearance for the worse. This is particularly the case for terraced dwellings.
- 3.28 Other issues that may need to be addressed include the potential for increased noise and the overlooking impact on neighbouring households resulting from the use of upstairs rooms as main living rooms.

Policy DM8: Residential Sub-Divisions and Shared Housing

Proposals for the sub-division of existing dwellings to flats or the conversion of existing dwellings to houses of multiple occupation or other forms of shared housing will be permitted where the following criteria are met:

- (1) there is adequate provision for car parking, private amenity space for residents, and storage for bicycles and recycling/refuse containers;
- (2) the proposal would not result in unacceptable harm to the amenities of neighbouring residential properties through loss of privacy or daylight or levels of activity that give rise to excessive noise or disturbance;
- (3) there would be no adverse impact on the character of the immediate locality through the cumulative impact of physical alterations or extensions to the original dwelling or other structures:

Development proposals within 7km of the Ashdown Forest will only be permitted where they comply with Core Policy 10(3) of the Local Plan Part 1.

PROMOTING SUSTAINABLE ECONOMIC GROWTH & REGENERATION

3.29 The Local Plan seeks to stimulate a buoyant and balanced local economy, recognising both the role of the rural area and the contribution of tourism in terms providing employment opportunities, attracting investment and creating wealth. The policies in this section supplement Core Policies 4 (*Encouraging Economic Development and Regeneration*) and 5 (*The Visitor Economy*) of the Local Plan Part 1, and provide a more detailed framework for the consideration of proposals for the diversification and growth of the rural economy and for the retention and improvement of existing visitor accommodation within the district.

Farm Diversification

- 3.30 National planning policy promotes the development and diversification of agricultural and other land-based rural businesses. Diversification can be described as any proposal which seeks to supplement income on working farms and is often vital to the continuing viability of many farm enterprises. The Council is supportive of well-conceived farm diversification schemes that contribute to sustainable development objectives and help to maintain the agricultural enterprise, provided that they are consistent in scale and design with their rural location.
- 3.31 The nature and extent of diversification should respect the landscape qualities of the countryside and accord with the protection of its distinct character and appearance. It should also take account of the Local Plan's spatial strategy, which seeks both to relate development to existing centres of population and to reduce reliance on the car for journeys to work. General infrastructure difficulties in servicing dispersed development should also be recognised. Certain types of development, such as those which generate high volumes of traffic or which would generate significant additional movements of heavy goods vehicles, particularly on unsuitable roads, may be inappropriate.
- 3.32 The Council encourages the submission of Farm Business Plans to indicate clearly the implications of diversification proposals on the continued operation of the whole farm and to assist in weighing the environmental and economic issues, particularly where these are finely balanced. Such plans are informal and complementary to a planning application and can cover matters such as the implications for other land and buildings, possible demolition of unsightly buildings, landscape management, habitat improvement, public access, etc., as appropriate. It is unlikely that proposals for farm diversification could be supported for smaller parcels of land which are not part of a working farm. Proposals should be a secondary activity to the main farm enterprise and ideally will complement the daily farm activity.

Policy DM9: Farm Diversification

Development which forms part of a farm diversification scheme or otherwise helps maintain the viability of farm businesses engaged in sustainable land management will be permitted where the following criteria are met:

- (1) the proposed development will stimulate new economic activity with a use appropriate to its rural location;
- (2) wherever possible, new or replacement buildings are located within or adjoining an existing group of buildings;
- (3) any new building responds sensitively to its rural setting, in terms of its scale, layout, design and use of materials;
- (4) the proposed development would not create an unacceptable impact on the local road network or require highway improvements that would harm the landscape or ecological value of rural roads in the area.

Employment Development in the Countryside

- 3.33 In order to positively focus growth on sustainable settlements and to help protect the intrinsic character and beauty of the countryside, the towns will continue to be the focus of employment growth. Accordingly, large-scale employment development should normally be located within the settlement boundaries, as defined on the Proposals Map. However, the re-use or redevelopment of redundant agricultural buildings can provide an important source of employment space that can assist in supporting the vitality of rural communities and local jobs.
- 3.34 Small-scale employment development outside of the planning boundaries will therefore be supported where it involves the re-use or replacement of such buildings and where it can be demonstrated that the business activity can be accommodated without harm to the rural character and amenities of the area, or to the historic significance of any heritage assets. The replacement of existing buildings in the countryside for employment purposes will be supported where it would result in a more acceptable and sustainable development than could be achieved through conversion.
- 3.35 It should be recognised that not all buildings in the countryside are suitable for conversion or replacement to accommodate new business uses. There are many minor sheds and shelters in the countryside which, due to their lightweight construction, do not readily lend themselves to conversion and, once redundant, are best demolished. In order to prevent the cumulative erosion of the distinctive character and qualities of the district's countryside, proposals for employment use will therefore normally only be acceptable where the building to be converted is structurally sound and capable of conversion to the proposed use without significant reconstruction, modification or extension.
- 3.36 Tourist or leisure facilities requiring new buildings will normally be expected to locate within existing towns and village planning boundaries, in accordance with the overall spatial strategy for the district. However, the conversion or replacement of existing rural buildings to provide visitor accommodation or leisure facilities may also be permitted outside of the planning boundaries provided that the proposed development meets the criteria set out Policy DM10 and Core Policy 5 (*The Visitor Economy*) of the Local Plan Part 1.
- 3.37 Matters such as the nature of the proposed use, hours of operation, noise levels, use of external areas, including parking and access arrangements, may be controlled by planning conditions and in some circumstances legal agreements will also be required. The Council will not normally support the reuse of buildings which are subject to a planning condition or condition of prior approval which requires their removal on cessation of agricultural use.

3.38 Redundant agricultural or other rural buildings often serve as bat roost or habitats for other protected species identified in the Countryside and Rights of Way Act 2000, the UK Biodiversity Action Plan, and other Regulations and Directives. The Council will therefore require a habitat survey to accompany planning applications in order to identify protected species within the application site, set out any mitigation measures where necessary, and recommend appropriate measures for the enhancement of biodiversity.

Policy DM10: Employment Development in the Countryside

Outside the planning boundaries, as defined on the Proposal Map, proposals for small-scale employment development, including tourist and leisure facilities, will be permitted where either:

- (a) it involves the conversion or re-use of an existing agricultural or other rural building, or
- (b) it comprises the demolition and replacement of an existing agricultural or other rural building where this would result in a more sustainable development than could be achieved through converting the building.

A building to be converted must be structurally sound and capable of conversion to the proposed use without the need for significant reconstruction, modification or extension. The Council will normally require this to be demonstrated through the submission of a structural survey.

All proposals for the conversion or replacement of an existing agricultural or other rural building must also satisfy all the following criteria:

- (1) the detailed design responds sensitively to its rural setting, in terms of its scale, layout and use of materials;
- (2) the siting and design respects the local landscape character, both in terms of immediate impact and distant views;
- (3) the proposed boundary treatment is appropriate to a rural location and helps to integrate the development into the wider landscape;
- (4) unobtrusive provision can be made for any associated servicing and parking facilities or plant, equipment or storage;
- (5) External lighting, or light spillage from internal lighting, is kept to the minimum necessary for operational or safety purposes;
- (6) the proposed use would not adversely affect the residential amenities of nearby properties by reason of the scale and nature of use, noise, dust, fumes or the general level and nature of activities;

- (7) the proposed use would not create an unacceptable impact on the local road network or require highway improvements that would harm the landscape or ecological value of rural roads in the area.
- (8) the proposed development would not prejudice any viable agricultural operations.

Existing Employment Sites in the Countryside

3.39 There are a number of existing industrial and commercial enterprises located outside of the settlement planning boundaries, including garden centres and nurseries. In order to help support the rural economy and, where appropriate, retain key employers, proposals for the redevelopment or intensification of existing employment sites will be supported in the countryside, subject to the criteria set out in in Policy DM11. Environmental considerations remain important and such development will only be permitted where it can be demonstrated that the distinctive character of the local countryside will be conserved and that other amenity, traffic, access and layout considerations are satisfactorily addressed in keeping with the rural surroundings.

Policy DM11: Existing Employment Sites in the Countryside

Outside the planning boundaries, as defined on the Proposals Map, the redevelopment or intensification of existing employment sites will be permitted for employment purposes where the following criteria are met:-

- (1) the existing development and employment use is lawful;
- (2) the proposed development would not detract from the distinctive rural character of the locality or local residential amenities by virtue of the nature and intensity of the use, the siting, design, scale and site coverage of the buildings, or its access requirements or associated traffic generation;
- (3) proposals which would be likely to create a significant number of jobs are well located in relation to neighbouring towns or villages and readily accessible by public transport.

Exceptionally, the outward expansion of an existing employment site outside the planning boundaries will be permitted where it can be demonstrated that it would facilitate the retention of an employment use which is important to the local economy, subject to the above criteria and there being no suitable alternative site available. Proposals will be expected to deal comprehensively with the site as a whole and include measures to secure environmental improvements, such as enhanced landscaping or biodiversity gains.

Caravan and camping sites

- 3.40 The overarching policy approach in Core Policy 5 (*The Visitor Economy*) of the Local Plan Part 1 is to support tourist facilities, giving encouragement to retaining and improving the supply of visitor accommodation, including caravan and camping sites. It is acknowledged that short stay holiday accommodation provided by caravan and camping sites contributes significantly to the local economy. However, whilst the Council wishes to ensure that there are adequate facilities for caravanning and camping within the district, this aim must be balanced against with the need to protect and conserve the environment that attracts visitors in the first place.
- 3.41 Holiday caravan sites can be very intrusive in the landscape and static caravan sites can have a particularly damaging impact, especially on the exposed coastline. Touring caravan and camping sites generally have a lesser impact due to their lower density, seasonal use (mainly during the summer months when vegetation cover is greatest). In view of these considerations, proposals for new static caravan sites are unlikely to be permitted. However, proposals for the further provision of touring caravan and camping sites will be permitted subject to meeting the criteria set out in Policy DM12.
- 3.42 Within 7km of the Ashdown Forest, proposals for new caravan and camping sites, or extensions to existing sites that would increase the number of available pitches, will be required to contribute to the Joint Strategic Access Management and Monitoring (SAMM) Strategy for Ashdown Forest Special Protection Area. The SAMM Strategy will provide the necessary mitigation measures to avoid or reduce the impact of additional recreational pressures on the Forest and will be delivered by the Conservators of the Ashdown Forest in partnership with the relevant local authorities.

Policy DM12: Caravan and Camping Sites

Proposals for new or extended touring caravan and camping sites will be permitted where the following criteria are met:

- (1) there is reasonable accessibility from the primary or secondary route network:
- (2) the size and scale of the proposal would be compatible in terms of appearance and intensity of use with its location;
- (3) the proposal would not be visually intrusive in the landscape and would be adequately screened, either by existing vegetation or by a landscape scheme that enables the development to be accommodated without detracting from the character and quality of the countryside;
- (4) existing buildings or structures are used, where possible, to provide ancillary facilities;

- (5) the design of any new buildings responds sensitively to its rural setting, in terms of its scale, layout and use of materials
- (6) in the case of extensions to existing sites, the proposals should result in an improved layout and landscaping.

Conditions will be applied to limit the use of the site in order to preclude its use as permanent residential accommodation or as winter storage for touring caravans. Proposals for new static caravan sites will not be permitted.

Existing Visitor Accommodation

3.43 The availability of a wide range of high quality visitor accommodation is necessary for a successful tourist industry. Visitor accommodation attracts overnight stays, generates income from spending by staying visitors, and provides important employment and business opportunities. It is therefore important to resist the loss of such accommodation unless a sound economic case can be demonstrated in accordance with Policy DM13. Where an application is made that would result in the loss of existing visitor accommodation, it will need to be supported by evidence of at least 12 months active and continuous marketing of the property at an appropriate market level. Details of the numbers and types of interested parties and their reasons for not pursuing their interest in the property a visitor accommodation will be expected.

Policy DM13: Existing Visitor Accommodation

Development which would result in the loss of existing visitor accommodation, including touring caravan and camping sites, will only be permitted where it can be demonstrated that either:

- (1) the building or land is no longer suitable to accommodate the current use and it is not economically viable to retain, enhance or reinstate the visitor accommodation through redevelopment of the site; or
- (2) there is no demand for the accommodation and it can no longer make a positive contribution to the local economy.

CREATING HEALTHY, SUSTAINABLE COMMUNITIES

Green Infrastructure

3.44 Core Policy 11 (Green Infrastructure) of the Local Plan Part 1 sets out the overall strategic framework for managing and enhancing the green infrastructure network across the district. Green infrastructure maintains critical ecological links between town and country and provides us with essential ecosystem services such as flood protection, clean air and water, carbon storage, food and materials. It also provides us with cultural services, such as access to the wider countryside, and health and well-being benefits through opportunities for walking, cycling and other activities, as well as contributing to the economy through the creation of attractive environments which can encourage business investment.

- 3.45 Unless development is carefully managed, there is a risk that it could contribute to the future fragmentation, loss and deterioration of the district's habitats and species, as well as resulting in increased pressure on existing green infrastructure resources.
- 3.46 However, at an individual site level, development can provide an opportunity to increase the quality and quantity of green infrastructure as well as improving its accessibility and connectivity, and ecological and social value. Policy DM14 seeks to ensure that green infrastructure is delivered as an integral part of the design of new development proposals and achieves multiple environmental, social and economic benefits.

Policy DM14: Multi-functional Green Infrastructure

Development will be permitted where opportunities for the provision of additional green infrastructure have been fully considered and would be provided where justified by the character of the area or the need for outdoor playing space. Green infrastructure provided as part of new development should incorporate features to encourage biodiversity and retain or, where possible, enhance existing features of nature conservation value within the site. Existing ecological networks should be identified and ecological corridors should, where practical and appropriate, form an essential component of green infrastructure provision to ensure habitat connectivity.

Outdoor Playing Space

- 3.47 In line with Government guidance, it is considered essential that adequate provision for outdoor playing space is made in association with new housing developments in order to meet the recreational needs of new residents and to avoid exacerbating existing deficiencies. The existence of outdoor playing space encourages people to adopt an active lifestyle and also helps people, young and old, to play and socialise with others.
- 3.48 The Council therefore seeks to ensure that provision of outdoor play and informal recreation meets the needs arising from new development. The Council's adopted standards for outdoor playing space are based on benchmark guidelines published by Fields in Trust (FiT) to address issues of

quantity, quality and accessibility (*Guidance for Outdoor Sport and Play:* Beyond the Six Acre Standard, FiT 2015).

- 3.49 Currently the overall provision of outdoor playing space in the district's towns and villages indicates that most fall below the FiT recommended levels, with a particular deficiency in the provision of children's play space. Consultation with the town councils confirms the overall deficiency at a local level, a situation that is often emphasised by local sports clubs and organisations.
- 3.50 The opportunities for providing additional outdoor sports facilities are limited due to the lack of sites in Council ownership. However, the Community Infrastructure Levy (CIL) provides a source of funding to enhance existing playing fields, for example by improved drainage or the provision of all-weather pitches, to enable them to be used more intensively.

Policy DM15: Provision for Outdoor Playing Space

The Council will seek to achieve provision of outdoor playing space, which is as a matter of practise and policy available for public use, to the following minimum standards:

- (a) 1.6 ha per 1000 population for outdoor sports, including playing pitches, tennis courts, and bowling greens;
- (b) 0.25 ha per 1000 population for equipped/designated children's play space;
- (c) 0.3 ha per 1000 population for other outdoor provision (multiple use games areas and skateboard parks).

In areas where there is deficiency of outdoor playing space in either quantitative or qualitative terms, the impact of the increase in population from new residential development will be mitigated either by on-site provision or by the use of the Community Infrastructure Levy to secure the provision of new, or the enhancement of existing, outdoor playing space and facilities.

Children's Playing Space

3.51 Outdoor play is important to children's health and well-being. It helps to develop their physical abilities and their emotional responses. Lack of consideration for children's play in the past has led to them playing in potentially dangerous areas such as roads, railway embankments, or close to homes on spaces not designed for play with consequential disturbance problems. The Council will continue to provide and maintain children's playgrounds and playing fields. However, there is a complementary role to be played by private house builders in providing opportunities for play within new housing developments.

- 3.52 The Council has identified thresholds above which developers will be required to provide on-site children's play space, as set out in Policy DM16 below. The scale of provision should relate to the demand generated by the development, calculated by the average household size of the relevant town or parish, and the existing level and quality of children's play space provision in the locality using the FiT benchmark guidelines. An exception to this policy will be made in the case of one bedroom units, sheltered housing or other specialist accommodation for the elderly/retired, and student housing.
- 3.53 Children's play space should be located within a short walking distance of homes, with safe and convenient pedestrian access and should be designed to minimize vandalism, avoid nuisance to neighbours and allow easy supervision. There should be a combination of designated equipped play areas and informal play space, which should be safe, secure and stimulating. Play equipment should be designed, manufactured, installed and maintained in accordance with European Standards EN1176 and EN1177. Account should also be taken of existing national guidance, including *Design for Play:* A guide to creating successful play spaces (Play England, 2008).

Policy DM16: Children's Play Space in New Housing Development

Residential developments of 20 dwellings or more will only be permitted where children's playing space is provided on-site in accordance with the minimum standards set out in criteria (b) of Policy DM15. This space should be:

- (1) integral to the overall design and layout of the development;
- (2) sited in safe, open and welcoming locations which are overlooked by dwellings and well used pedestrian routes;
- (3) provided with seating for accompanying adults;
- (4) additional to any incidental amenity space;
- (5) properly drained, laid out, landscaped and equipped for use at an agreed stage or stages no later than the completion of the final dwelling of the development.

The above standard will not be applied in the case of one-bedroom dwellings or specialist accommodation for older people or students.

Former Lewes/ Sheffield Park Railway Line

3.54 It is unrealistic to protect the route of the former Lewes/Sheffield Park Railway Line for future potential use as a public transport corridor because parts of the track have been developed. However, part of the route is currently used as a bridleway and much of the undeveloped part of the route provides a valuable wildlife habitat. The Council will therefore encourage opportunities to increase

access to the countryside by enabling the provision of a footpath, cycleway or bridleway along the undeveloped part of the former line.

Policy DM17: Former Lewes/Sheffield Park Railway Line

Informal recreational uses, such as walking, cycling and horse-riding, will be permitted along the route of the undeveloped part of the Lewes/Sheffield Park railway line. Development which would prejudice such uses will not be permitted unless proposals are accompanied by alternative route provision.

Recreation and Rivers

3.55 The River Ouse and its hinterland offer potential as a recreational resource, both for water-based activities and for walking, cycling and horse-riding, provided that such activities can be accommodated without adversely affecting the integrity of any river or tidal defence embankment. However, it is important to ensure that the tranquil character of the river corridor and its wildlife and geological features are protected, in particular taking into account the impact of traffic and parking on this sensitive environmental location. Policy DM18 therefore sets out the circumstances in which recreational development affecting the River Ouse and its hinterland would be acceptable.

Policy DM18: Recreation and Rivers

Development proposals for recreational use on the River Ouse, its margins and associated wetlands (as defined on the Proposals Map) will be permitted where it can be demonstrated that there would be no adverse impact, either directly or indirectly, on their quiet and natural character, wildlife or geological features.

PROTECTING AND ENHANCING THE DISTINCTIVE QUALITY OF THE ENVIRONMENT

3.56 The high quality of the district's natural and built environment is one of its major assets and valued by residents and visitors alike. Its value for wildlife is recognised by 16 Sites of Special Scientific Interest, including two Special Areas of Conservation designated under the European Habitats Directive, and the district also has a rich legacy of heritage assets, including 35 Conservation Areas. It is vital to ensure that these valued environmental resources are protected and enhanced wherever possible. The policies in this section supplement Core Policies 9 (Air Quality), 10 (Natural Environment & Landscape Character) and 11 (Built & Historic Environment and High Quality Design) of the Local Plan Part 1 and seek to provide a framework within which natural and built assets can be effectively protected and prudently managed through the control and implementation of development proposals.

Protection of Agricultural Land

3.57 Farming activity varies across the district according to differing soils, topography, drainage and tradition. Local planning authorities are expected to take into account the economic and other benefits of the best and most versatile agricultural land (land in grades 1, 2 and 3a of the Agricultural Land Classification) and use areas of poorer quality land in preference to that of a higher quality where the significant development of agricultural land is unavoidable. Protecting the best and most versatile agricultural land is not only important for food production but enables further environmental benefits to be realised, such as flood alleviation or aguifer recharge.

Policy DM19: Protection of Agricultural Land

Development that would result in the irreversible loss of the best and most versatile agricultural land (Grades 1, 2, 3a in the DEFRA Agricultural Land Classification System) will not be permitted unless it can be demonstrated that there are no suitable alternative locations and the proposal would have overriding sustainability benefits that outweigh the loss of land from agricultural use.

Pollution Management

3.58 The control of pollution is largely regulated by the Environment Agency and the Council's Director of Service Delivery, in consultation with the Health & Safety Executive, through the Environmental Protection Act 1990 and related legislation. However, any unacceptable risk from pollution arising from the development and use of land can be a material planning consideration and should be taken into account in the determination of planning applications. The Council will therefore use its planning powers to ensure that development with the potential to cause pollution or other harmful environmental effects is appropriately located and its impact on other land uses carefully managed. The aim is to provide a safe and healthy environment for those who live and work in the district.

Policy DM20: Pollution Management

Development that may potentially contribute to, or be adversely affected by, unacceptable levels of soil, air, water, noise or light pollution will only be permitted where it can be demonstrated that:

- (1) its location is appropriate in terms of land use in relation to the uses in the surrounding area;
- (2) the development will not have an unacceptable impact on health, the natural environment or general amenity;
- (3) the development will not have an adverse impact on the use of other land;

(4) where relevant, the appropriate after-use of land can be secured

Land Contamination

- 3.59 Any land contaminated with hazardous or toxic materials is potentially a serious cause of pollution. Contamination can result from previous uses of the site, for example, industrial processes involving chemicals or closed waste disposal sites where landfill gas and leachate are still present. The NPPF places the onus with the developer and/or landowner for securing a safe land/development. It also requires a risk assessment of land potentially affected by contamination and expects all investigations to be undertaken in accordance with established practices such as BS10175 (2013) 'Code of Practice for the Investigation of Potentially Contaminated Sites'.
- 3.60 The Council needs to ensure that the implications of contamination for a new development not addressed by other legislation are properly considered through the planning system. Policy DM21 provides the framework for considering planning applications where land contamination issues are involved. There is further information on land affected by contamination contained in the national Planning Practice Guidance and an overview of contaminated land produced on the GOV.UK website which should also be referred to prior to submitting a planning application.

Policy DM21: Land Contamination

Development proposals on a site is that is known or suspected to be affected by contamination will only be permitted where the Council is satisfied that all works, including investigation of the nature of any contamination, can be undertaken without escape of contaminants that could cause unacceptable risk to health or to the environment. Information should be provided detailing the methodology by which risks will be addressed and ensuring the treatment and/or removal of all contaminants prior to the commencement of development. Development will not be permitted unless practicable and effective measures are taken to avoid:

- (1) exposing the future occupiers and users of the development to unacceptable risk;
- (2) threatening the structural integrity of any building or structure built on or adjoining the site
- (3) causing the contamination of any water course, water body or aquifer;
- (4) causing the contamination of adjoining land or allowing such contamination to continue:
- (5) damaging or putting at risk the quality of the natural environment.

Water Resources and Water Quality

- 3.61 The protection and enhancement of water quality in rivers and other water bodies is important in terms of sustaining the supply of water and the ecology and general amenity of the district. Lewes district has an extensive and varied water environment, including chalk aquifers, the Ouse and Cuckmere rivers, lakes and ponds, springs, and the sea. The Water Framework Directive establishes a statutory framework for the protection of groundwater and inland surface waters, estuaries, and coastal waters.
- 3.62 All new development should ensure that there will be no adverse impact on the water environment, both within the district and beyond, through surface or storm water run-off, water abstraction or sewerage discharge in accordance with the Water Framework Directive. The appropriate management of surface water run-off is addressed by Core Policy 12 (*Flood Risk, Coastal Erosion, Sustainable Drainage and Slope Stability*) of the Local Plan Part 1.
- 3.63 The protection of ground water is particularly important in Sussex, since the majority of the public water supply is abstracted from water-bearing strata or aquifers. These features also provide an important water source for rivers, sustaining flow in dry periods, and for other wildlife habitats. The quality of ground water is easily polluted, directly and indirectly, and can pose a serious risk to public health. It is better to prevent or reduce the amount of contamination at source rather than treat it afterwards.
- 3.64 The Environment Agency has defined Groundwater Source Protection Zones which indicate where there are likely to be particular risks to the quality or quantity of groundwater. Applicants should consider any possible impact of proposed development on groundwater recharge, flows and levels. If it is anticipated that works may penetrate the natural winter water table then the impact of such works will need to be assessed and discussed with the Environment Agency. If detrimental consequences for the water environment are likely, agreed mitigation measures will be necessary.

Policy DM22: Water Resources and Water Quality

Development will be only permitted where it can be demonstrated that it would not result in:

- (1) unacceptable risk to the quality and quantity of surface and groundwater (including reservoirs); or
- (2) changes to groundwater and surface water levels that would have unacceptable adverse impacts on:
 - (a) adjoining land;
 - (b) the quality of groundwater resources or potential groundwater resources;
 - (c) the potential yield of groundwater resources, river flows or natural habitats.

Work beneath the water table will not be permitted unless there is a comprehensive groundwater management scheme agreed for the construction, operation, restoration and on-going management of the proposal.

Noise

3.65 The planning system has a role in seeking to ensure that new noise sensitive development, such as housing and schools, is not located close to existing sources of noise, including industrial uses and noise generated by vehicles and other forms of transport that would lead to nuisance. It should also ensure that potentially noise creating uses such as some industrial processes or some recreational activities are not located where they would be likely to cause nuisance. Where this is not possible, planning conditions will be imposed to secure adequate mitigation. This approach is reflected in Policy DM23. The national Planning Practice Guidance provides further guidance on addressing noise related development and additional information is available in the 'Explanatory Note to the Noise Policy Statement for England' (DEFRA).

Policy DM23: Noise

Residential and other noise sensitive development will be only permitted where it can be demonstrated that users of the development will not be exposed to unacceptable noise disturbance from existing or future uses.

Noise-generating development will only be permitted where it can be demonstrated that nearby noise sensitive uses (existing or planned) will not be exposed to noise impact that will adversely affect the amenity of existing or future users. Where appropriate, proposals will be required to mitigate noise impacts through careful planning, layout and design. In assessing mitigation proposals, account will be taken of;

- 1) the location, layout and design of the proposed development;
- 2) existing levels of background noise;
- 3) measures to reduce or contain generated noise
- 4) hours of operation and servicing

Where noise sensitive uses are likely to be exposed to significant or unacceptable noise disturbance, the Council will require that applications are supported by a Noise Impact Assessment prepared in accordance with the Planning Noise Advice Document: Sussex (July 2015) or any subsequent updated document. Development that would expose noise sensitive uses to unacceptable noise levels will not be permitted.

Protection of Biodiversity and Geodiversity

- 3.66 It is important to recognise the value of the natural environment in planning for our future, not least because of the crucial role it plays in sustaining human life. The district's natural environment is one of its greatest assets and supports a range of habitats, species and other features that contribute to biodiversity or geodiversity value, including internationally and nationally important sites. It is essential that these are protected, and where possible enhanced, in accordance with Core Policy 10 (*Natural Environment & Landscape Character*) of the Local Plan Part 1.
- 3.67 Sites and areas recognised for their biodiversity and geodiversity value are shown on the Proposals Map and include:
 - European Sites of International Importance
 - Sites of Special Scientific Interest
 - National Nature Reserves
 - Local Nature Reserves
 - Wildlife Trust Reserves
 - Local Wildlife Sites
- 3.68 Details of the international and national designations can be obtained from Natural England, whilst information on Local Nature Reserves, Wildlife Trust Reserves and Local Wildlife Sites can be obtained from the Council.

Internationally Designated Sites

- 3.69 Lewes District contains two Special Areas of Conservation (SAC) Castle Hill and Lewes Downs which hare both located outside of the Plan area. These sites have been designated under the European Habitats Directive that provides for the protection of species of European importance and the habitats that support them through the establishment of a network of protected sites called Natura 2000. The aim of this network is to assure the long-term survival of the most threatened species and habitats, with the emphasis placed on sustainable management, both ecological and economical.
- 3.70 The provisions of the European Habitats Directive have been transposed into UK law through a range of acts and regulations, most recently the Conservation of Habitats and Species Regulations 2010. SACs receive the highest level of protection for their biodiversity value and it may be necessary to undertake project level assessments in accordance with these regulations where a proposed development, either by itself or cumulatively with other developments, is likely to have a significant impact on a site.
- 3.71 The Ashdown Forest SAC and Special Protection Area (SPA) is located wholly outside of Lewes District. However, a Habitats Regulation Assessment undertaken on the Local Plan Part 1 concluded that development in that part of the district within 7km of the Ashdown Forest, in combination with

development in neighbouring districts, could have a significant adverse impact on protected species within the SAC and SPA. Additional residential development within 7km of the Ashdown Forest is therefore required to mitigate its potential harm in accordance with criterion 3 of Core Policy 10 of the Local Plan Part 1.

3.72 The necessary provision for Suitable Alternative Natural Greenspace (SANG) to help mitigate the impact of new residential development on the Ashdown Forest SAC and SPA has been made on 11.8ha of land at Reedens Meadow on the edge of Newick village. All development proposals that result in a net increase of one or more dwellings within 7km of the Ashdown Forest will be required to contribute towards the future management and monitoring of the SANG, as well as the implementation of the Strategic Access Management and Monitoring Strategy (SAMMS) for the Ashdown Forest. Lewes, Wealden and Tandridge District Councils with the Conservators of the Ashdown Forest have produced a SAMMS guidance document and tariff for the collection of the necessary contributions.

Nationally Designated Sites

- 3.73 The Plan area includes four Sites of Special Scientific Interest (SSSIs) that have been designated for their national biological or geological interest. SSSIs are given a high level of protection through both the planning and legal systems. The Countryside and Rights of Way Act 2000 makes provision for the notification, protection and management of SSSIs, whilst the Wildlife and Countryside Act (1981) places a general duty on local authorities to take reasonable steps to further the conservation and enhancement of the features for which the sites are designated.
- 3.74 There is not a requirement for the 'Appropriate Assessment' process for SSSIs, but developments likely to impact on a SSSI will normally require an Environmental Impact Assessment.

Local Sites

3.75 There are three Local Nature Reserves, one Wildlife Trust Reserves and 49 Local Wildlife Sites within the Plan area. These local sites do not receive the same legal protection as internationally or nationally designated sites. Nevertheless, these sites are identified and selected locally for their substantive nature conservation value, based on important, distinctive and threatened habitats and species and geological features. Collectively they represent an essential part of the district's critical stock of natural capacity.

Habitats of principal importance

3.76 Habitats of principal importance for the purpose of conserving biodiversity in England are identified under Section 41 of the Natural Environment and Rural

Communities Act 2006. They do not receive statutory protection but potential adverse impacts upon them will be taken into account by the Council in the consideration of development proposals.

Managing sites of nature conservation or geological sites

- 3.77 The Council will give priority to the protection, enhancement and management of the areas listed above, seeking to ensure their integrity and increase their ecological resilience in order to enhance landscape character, protect and increase biodiversity, and establish a coherent ecological network resilient to current and future pressures. Development that has potential to harm these areas listed will not be permitted unless the circumstances set out in Policy DM24 are met.
- 3.78 Protected species, which often exist on designated habitats, are the subject to specific legislation under the European Birds and Habitats Directives and the Wildlife and Countryside Act (1981). Nevertheless, the existence of protected species is a material consideration in the determination of planning applications. Development proposals should therefore assess the likely impact, including cumulative impact, on protected species both on and in close proximity to the development site. Such an assessment should be informed through consultation with the Sussex Biodiversity Record Centre.
- 3.79 In the same way, all development proposals affecting designated sites, important habitats, or other biodiversity or geodiversity features should be accompanied by up-to-date information proportionate to their nature conservation value. The type of assessment needed will vary from a biodiversity survey and report through to EIA and Appropriate Assessment if a European Site is involved. Such an assessment should be informed through consultation with the Sussex Biodiversity Record Centre. National guidance is available on how and when to undertake such assessments.
- 3.80 It is important to bear in mind that the survey work needed to inform such assessments will be seasonally restricted. Discussion of biodiversity survey needs at pre-application stage can help reduce the likelihood of delays resulting from requirements for survey being identified at a later stage. All ecological reports should include findings of the survey, details of the survey methodology and assessment of the impacts. They should also contain details of avoidance, mitigation, compensation and enhancement measures to enable report recommendations to be conditioned and enforced in accordance with Policy DM24.
- 3.81 Any harm or loss to a designated site should only occur as last resort and should be compensated by replacement with a feature of comparable or higher ecological value. Where, very exceptionally, a species population needs to be moved to make way for development, work should be undertaken to an appropriate professional standard with the aim of improving the local

status and security of that population. All off-site work necessary to ensure the survival of the translocated species or habitat should be undertaken prior to the start of the development.

Policy DM24: Protection of Biodiversity and Geodiversity

Development which would be likely to adversely affect a designated Ramsar site, designated or candidate Special Area of Conservation (SAC) or a classified or potential Special Protection Area (SPA) will only be permitted where adverse likely significant effects can be avoided and/or mitigated against. After avoidance and mitigation measures have been considered, where residual adverse likely significant effects arise, development will only be permitted if there is no alternative solution and there are imperative reasons of over-riding public interest that would justify the development.

Development proposals that result in a net increase of one or more dwellings within 7km of the Ashdown Forest will only be permitted where they comply with Core Policy 10(3) of the Local Plan Part 1. The requirement of Core Policy 10 (3i) can be fulfilled through a contribution towards the management and monitoring of the Suitable Alternative Natural Greenspace (SANG) at Newick, as defined on the Proposals Map.

Development which would be likely to adversely affect a Site of Special Scientific Interest (SSSI) or National Nature Reserve (NNR) will only be permitted where the benefits of the development outweigh the damage to the nationally recognised special interest of the designated site and any adverse impacts on the wider network of SSSIs.

Development which would result in damage or loss to a site of biodiversity or geological value of regional or local importance including Local Nature Reserves (LNR), Local Wildlife Sites, Wildlife Trust Reserves, and habitats of principal importance for biodiversity, will only be permitted where the benefits of the development clearly outweigh the damage to the conservation interest of the site and any loss can be mitigated to achieve a net gain in biodiversity and/or geodiversity.

Where development is permitted, the Council will use conditions and/or legal agreements in order to minimise the damage, ensure adequate mitigation and site management measures and, where appropriate, compensatory and enhancement measures.

Design

3.82 High quality design (including architecture, urban design and landscape architecture) is fundamental to the creation of high quality places. It influences safety and security, encourages economic investment, and contributes to community cohesion and inclusion. The design of the built environment can promote increased levels of walking and cycling to address

health and well-being, as well as addressing the causes and effects of our changing climate.

- 3.83 High quality design is crucial if the towns and villages within the District are to maintain and enhance their valued local distinctiveness, and emerge as more sustainable and higher quality settlements that thrive economically, socially and culturally. The Council does not wish to stifle innovative design especially in areas where the existing design quality is poor and vernacular design cues are weak or absent. However, contemporary and innovative design will still be required to follow good design principles and achieve satisfactory standards to ensure that new development reinforces a sense of place.
- 3.84 The detailed criteria in Policy DM25 should be read in conjunction with Core Policy 11 (*Built & Historic Environment and High Quality Design*) and other relevant policies in the Local Plan Part 1. The NPPF and Planning Practice Guidance, together with best practice guidance in the *Manual for Streets* (Parts 1 & 2), *By Design*, and *Building for Life 12*, also provide advice on the design assessment of development proposals.
- 3.85 Building for Life 12 is endorsed by the government and is the industry standard for the design of new residential development. All development schemes with 10 or more dwellings will therefore be assessed using the Building for Life 12 design assessment tool (or equivalent methodology, as identified by the Council, should this be superseded within the Local Plan period). As a guide, development should seek to achieve a score of no 'reds', design out all 'ambers', and achieve a majority of 'greens'.

Policy DM25: Design

Development which contributes towards local character and distinctiveness through high quality design will be permitted where the following criteria are met:

- (1) Its siting, layout, density, orientation and landscape treatment respond sympathetically to the characteristics of the development site, its relationship with its immediate surroundings and, where appropriate, views into, over or out of the site;
- (2) its scale, form, height, massing, and proportions are compatible with the character of existing buildings, building lines, roofscapes and skylines;
- (3) it responds to locally characteristic architectural styles, rhythms, patterns, and detailing, taking account of their scale and proportions;
- (4) it incorporates high quality, durable and sustainable materials of an appropriate texture, colour, pattern and appearance that will contribute positively to the character of the area;

- (5) existing individual trees or tree groups that contribute positively to the area are retained;
- (6) adequate consideration has been given to the spaces between and around buildings to ensure that they are appropriate to their function, character, capacity and local climatic conditions;
- (7) any car parking or other servicing areas are appropriate to the context and sensitively located and designed so as not to dominate the public realm:
- (8) there will be no unacceptable adverse impact on the amenities of neighbouring properties in terms of privacy, outlook, daylight, sunlight, noise, odour, light intrusion, or activity levels;
- (9) major developments will promote permeable, accessible and easily understandable places by creating spaces that connect with each other, are easy to move through and have recognisable landmark features;
- (10) residential developments of 10 or more dwellings should demonstrate how the 'Building for Life 12' criteria have been taken into account and would be delivered by the development.

Development of poor design that fails to take the opportunities available for improving the character and quality of an area and the way it functions will not be permitted.

3.86 The provision of suitable waste management facilities within new developments is fundamental if waste reduction and recycling targets are to be met. Refuse and recycling storage and collection facilities should be designed to be convenient and easily accessible but also be as unobtrusive as possible within the public realm. They should be of a suitable size to accommodate all the refuse containers to meet the needs of residents and the refuse collection service. If sited at the front of the property, such facilities should be screened from public footways or enclosed in a well-ventilated cupboard. If convenient external access to rear gardens is available, bin storage may be accommodated to the rear of the property. Refuse storage facilities should not result in dark recesses or a cluttered or shabby appearance.

Policy DM26: Refuse and Recycling

Accessible, well-designed and easy to use waste and recycling facilities will be needed in new developments to help the Council meet its recycling targets. Refuse and recycling storage and collection facilities should be considered at the beginning of the design process in new development to ensure that:

- Adequate refuse and recycling facilities are provided to serve the development.
- Storage of wheelie bins, communal waste bins and refuse sacks do not detract from the street-scene, obstruct access or detract from residential amenity.
- There is convenient access, both for occupiers of the properties and for the collection vehicles and workers.
- 3.87 The importance of trees and green spaces in delivering high quality places is now widely recognised. The Council expects such features to be incorporated in development proposals in order to enhance landscape character and biodiversity and provide other sustainability benefits, such improved air quality, shelter and shade. Landscape schemes should be an integral part of the design process.
- 3.88 Trees are an important element of green infrastructure provision, contributing to urban cooling and providing micro-climatic effects that can reduce energy demands in buildings. They therefore represent a key resource in terms of climate change adaptation. Tree planting should be used to help shape the built environment and new development in a way that strengthens the distinctive character and diversity of the district and increase climate change resilience.
- 3.89 Applicants will be expected to refer to the latest British Standards BS5837 best practice guidance for guidance on assessing the quality and contribution of trees on and adjacent to development sites, their protection during development, and incorporating them into the design of development. It will be necessary to have regard to future problems that can occur due to the proximity of trees and buildings and applicants are encouraged to seek expert advice where appropriate.
- 3.90 The Council will also seek to ensure that landscaped areas provided as part of new development schemes are properly maintained in the future, in accordance with the latest British Standards BS4428 best practice guidance. This is particularly important in terms of communal amenity areas for the benefit of occupiers or the wider community. Further tree and landscape advice is available on the Council's website.

Policy DM27: Landscape Design

Where appropriate, development proposals should demonstrate a high quality of landscape design, implementation and management as an integral part of the new development. Landscape schemes will be expected to:

(1) reflect, conserve or enhance the character and distinctiveness of the local landscape or streetscape and integrate the development into its surroundings, adding visual interest and amenity:

- (2) encourage adaptation to climate change by, for example, providing areas to assist with flood mitigation or tree planting to assist with carbon capture and urban cooling;
- (3) retain and incorporate existing healthy mature trees and hedgerows and replace any trees that need to be removed with trees of an appropriate species;
- (4) where practicable, use material excavated from the site for re-contouring, infilling and top-soiling, ensuring that any land re-modelling respects the local topographic character;
- (5) where appropriate, take opportunities to connect the development site to the existing green infrastructure network.

Residential Extensions

- 3.91 Extensions and alterations to dwellings are often a means of enabling people to better meet their housing needs without moving. Not all such proposals need planning permission (although they generally require approval under the Building Regulations). However, where permission is required they will be considered in terms of:
 - relationship with the character and appearance of the principal building
 - compatibility with the general character of the locality
 - impact on the amenities of neighbouring properties
- 3.92 In order to demonstrate that a proposal will contribute positively to the character of the site and the surroundings and that due regard is given to how it will relate to both the dwelling and neighbouring development, planning application drawings (elevations and sections) should show proposals in the context of adjacent buildings.
- 3.93 The retention of sufficient external private space to meet the continuing requirements of the original dwelling is essential in respect of proposals for extensions, including the retention of adequate space for gardens, refuse/recycling facilities and off-street parking. These considerations are covered specifically by Core Policy 11 (*Built & Historic Environment and High Quality Design*) of the Local Plan Part 1 and Policy DM25 (*Design*).
- 3.94 Detailing and materials can be critical to a successful extension or other ancillary building. Every effort should be made to retain and, where

appropriate, repeat any distinctive architectural features and materials that contribute positively to the character of the host building, including facing bricks, roof tiles, window frames, doors and rain water pipes.

- 3.95 In relation to side extensions, particular care should be taken to avoid infilling the gaps between detached or semi-detached houses where these are an important characteristic of the locality, as it may result in a cramped, 'terracing effect' and detract from the character of the dwelling and the street scene. It is considered good design practice to set side extensions back from the front elevation of the existing dwelling.
- 3.96 Extensions, alterations or new outbuildings can also adversely impact on adjoining properties in terms of:
 - having an overbearing presence through their size and position (generally referred to as its "massing)
 - overlooking or loss of privacy
 - loss of sunlight or daylight through overshadowing of habitable rooms or gardens
- 3.97 In considering these factors, regard will be had as to whether there is a significant change in level between properties, as this may increase the impact of an extension on the amenity of neighbours' homes.

Policy DM28: Residential Extensions

Extensions and alterations to dwellings will be permitted where the following criteria are met:

- (1) the materials and design, including the pitch, style and span of the roof, complement and enhance the character and appearance of the host building;
- (2) the design respects and responds positively to the scale, height, site coverage, bulk, massing and character of the adjacent properties and the wider street scene in streets which have a definite architectural rhythm and similar style of dwelling, front extensions will not normally be acceptable;
- (3) two storey or second storey extensions at first floor level will normally be required to retain at least a one metre gap to the side boundary to prevent the creation of a 'terraced' appearance;
- (4) extensions would not result in unacceptable overlooking of, or loss of daylight to, the nearest habitable rooms or private amenity space of

neighbouring dwellings. They should normally be restricted to within a line drawn from the mid-point of the nearest ground floor window of a habitable room of the neighbouring property. The line should be projected 60° for single storey extensions and 45° degrees for two storey extensions.

Outside the planning boundaries, as defined on the Proposals Map, dwelling extensions will only be permitted where there would be no harmful impact on the surrounding landscape.

Garages and other buildings ancillary to existing dwellings

- 3.98 Ancillary buildings within the curtilages of residential properties can frequently be erected without the need for planning consent. Nevertheless, when permission is required, the siting of garages and other outbuildings needs careful consideration in terms of the relationship with the main dwelling and with the established street-scene. Care should be taken to avoid cramping or cluttering the site, or adversely affecting the amenities of neighbouring properties. In the case of garage proposals, internal floorspace dimensions should comply with approved parking guidance in accordance with Core Policy 13 (Sustainable Transport) of the Local Plan Part 1.
- 3.99 Within the countryside, it is important that ancillary buildings are sympathetic to landscape character and quality and do not 'suburbanise' their rural surroundings. Converted traditional farm buildings are particularly vulnerable to harm by inappropriate garages, sheds and other outbuildings that can potentially undermine the intrinsic character of the original building or its rural setting.
- 3.100 Residential annexes have grown in popularity in recent years and are commonly developed to provide additional semi-independent accommodation for members of the same family, particularly older relatives who may need additional care and support. To qualify as an annexe as opposed to a separate dwelling, it must share the same access, parking and amenity space as the main dwelling house. Annexes should also be smaller or subordinate to the main dwelling and should not be designed to be capable of being sold or let as a separate unit. In principle, annexes are considered acceptable within the settlement planning boundaries but stricter criteria will be applied to proposals outside of the planning boundaries to ensure that the intrinsic beauty and character of the countryside is protected.

Policy DM29: Garages and other buildings ancillary to existing dwellings

Garages and other buildings ancillary to an existing dwelling will be permitted where the following criteria are met:

- (1) the size, scale, siting and design relates satisfactorily to the existing dwelling and its curtilage, the established street scene, and the character of the locality;
- (2) the use of materials is sympathetic to the character and appearance of the existing dwelling.

Outside the planning boundaries, as defined on the Proposals Map, garages and other ancillary domestic buildings should be subordinate in scale and proportion to, and located in close proximity to, the principal dwelling; the use of ancillary accommodation as a separate dwelling will not be permitted and proposals should not be of a size or design, or be capable of severance, to form an additional dwelling or dwellings.

Backland Development

3.101 The construction of a dwelling or dwellings on parts of large back gardens attached to existing houses is a common form of development within towns and villages and can provide a useful source of new homes. However, such development requires careful planning, particularly in relation to the provision of access and parking, the amenities of neighbouring properties, and the character and quality of the local environment. 'Tandem' development, where a house is constructed immediately behind another house and shares the same access, is rarely satisfactory due to the difficulties of access to the house at the rear and the disturbance and loss of privacy suffered by the house at the front. Nevertheless, the development of small vacant sites within established residential areas may often be appropriate and the criteria set out in Policy DM30 provides the framework for assessing such proposals.

Policy DM30: Backland Development

Development in rear domestic gardens and other backland sites will be permitted where the following criteria are met:

- (1) the provision of safe and convenient vehicular access and parking which does not have an unacceptable adverse impact on the amenities of neighbouring properties in terms of noise, light or other disturbance;
- (2) the mass and scale of development will not have an overbearing impact on, or result in the loss of privacy to, existing homes and gardens;
- (3) the development does not cause the loss of trees, shrubs or other landscape features which make an important contribution to the character and appearance of the locality or its biodiversity.

Advertisements

3.102 Well-designed and located advertisements can contribute to the vibrancy and vitality of the street scene and benefit the local economy. However, poorly designed or inappropriately located advertising can create visual discord and clutter, or cause obstruction to pedestrians and other people who may be visually or mobility impaired. Policy DM31 aims to provide a framework that will be used in the determination of planning, advertisement and listed building consent in relation to advertisements, including signage and illumination. Free standing 'A' boards require permission and will only be permitted where they do not impinge pedestrian movement or safety. Redundant signs should be removed and opportunities to reduce signage sought where new signage is proposed.

Policy DM31: Advertisements

Advertisements and signs will be permitted where they are sympathetic to the character and appearance of the location and/or the host building, having regard to size, design, colour, materials, construction, siting, level of illumination, and cumulative impact with other advertisements in the vicinity. Advertisements and signs will not be permitted where they would be detrimental to public safety or to the amenities of the area.

Telecommunications Infrastructure

- 3.103 Modern telecommunications have grown rapidly in recent years with mobile phones now forming an essential part of everyday life. Improvements to telecommunications networks can help to promote sustainable communities and lead to economic benefits. However, the siting and design of telecommunications infrastructure is often a concern for local communities and can cause harm to the character and appearance of Conservation Areas or other heritage assets and to the special qualities of the South Downs National Park. The Council therefore seeks to facilitate the growth and improvement of the telecommunications network whilst keeping the environmental impact to a minimum.
- 3.104 Applications will be determined solely on planning grounds. The Council will not seek to prevent competition between different operators, question the need for the telecommunications system, or determine health safeguards if the proposal meets International Commission guidelines for public exposure. However, the use of planning conditions or legal agreements may be considered as appropriate to ensure that any mast, equipment or other apparatus is removed by the operator if they become redundant in the future.

Policy DM32: Telecommunications Infrastructure

The erection of telecommunications apparatus will be permitted where the following criteria are satisfied:

- the apparatus uses an existing mast, building or other structure where practicable, without causing unacceptable harm to the appearance of any building or structure utilised;
- (2) where an existing mast, building or other structure is not available, the apparatus would be screened as far as practicable by the existing landform and trees, or by landscaping incorporated in the proposal;
- (3) the apparatus would not have an adverse impact on a designated heritage asset or its setting;
- (4) the proposal incorporates appropriate materials or treatments for any associated buildings or supporting structures;
- (5) the potential for physical interference has been minimised in the siting and design of the apparatus.

All proposals should include a landscape and visual assessment which will, where appropriate, show the impact of the proposal in the landscape and townscape or upon the setting of heritage assets, either in isolation or cumulatively with other nearby telecommunications related development.

Historic Environment

- 3.105 The NPPF defines heritage asset as 'A building, monument, site, place, area or landscape identified as having a degree of significance meriting consideration in planning decisions, because of heritage interest. Heritage asset includes designated heritage assets and assets identified by the local planning authority (including local listing).'
- 3.106 The District's heritage assets are well documented and will continue to be conserved or enhanced in accordance with Core Policy 11 (Built & Historic Environment and High Quality Design) of the Local Plan Part 1. Sensitive management of the historic environment is a key component in the delivery of sustainable development and adds value to regeneration, business and the growing tourism sector. Great weight will be given to conserving the significance of designated and non-designated heritage assets and their setting.
- 3.107 The need for locally specific planning policies is very limited, given the wealth of national guidance on heritage assets contained within the NPPF and Planning Practice Guidance, together with the relevant legislation applying to individual heritage designations. However, in order to sympathetically manage heritage assets as part of the development process, there must be a clear

understanding of the significance of the asset and the contribution of its setting.

- 3.108 It is the applicant's responsibility to provide sufficient information and assessment of the impacts of their proposal on heritage assets and/ or their settings, and the wider historic environment. Applications affecting the significance of a heritage asset are therefore required to provide sufficient information to demonstrate the impact of the proposed development upon the asset. Early pre-application work by the developer is encouraged to avoid abortive and costly work at a later stage. Relevant advice is also available from Historic England.
- 3.109 There are 15 Conservation Areas within the Plan area, representing a valuable part of the district's built and cultural heritage. The special character and appearance of these areas can be derived from many different features including the scale, style and materials of the buildings, the historic street pattern, street frontages and building lines, boundary structures, street furniture, trees and open spaces. These features and other significant characteristics are identified in individual Conservation Area Appraisals which should be used, where appropriate, to inform development proposals.

Policy DM33: Heritage Assets

Development affecting a heritage asset will only be permitted where the proposal would make a positive contribution to conserving or enhancing the significance of the heritage asset, taking account of its character, appearance and setting.

All development proposals that affect a heritage asset or its setting will be required to submit supporting information proportionate to the significance of the asset, including:

- (a) an assessment of the archaeological, architectural, historic or other significance of the affected asset, including any contribution made by its setting;
- (b) an assessment of the impact of the proposed development on the significance of the asset or its setting;
- (c) a statement of justification for the proposed development, together with details of any measures proposed to avoid, minimise or mitigate any harm to the significance of the asset.

Where the loss of the whole or part of a heritage asset can be justified, the Council will seek, by a legal agreement and/or condition, to ensure that the new development will proceed within a reasonable timescale after the loss has occurred.

Areas of Established Character

3.110 The district includes a number of well-established residential areas that make a valuable contribution to the distinctive character of the towns or villages in which they are located. These areas do not possess the necessary architectural or historic interest to merit designation as Conservation Areas. However, it is considered that all have a special character and quality that is worthy of retention and therefore warrant particular consideration when planning applications are being determined.

Policy DM34: Areas of Established Character

Development within Areas of Established Character, as defined on the Proposals Map, will be permitted where it reflects the existing character of the area in terms of the gaps between buildings, building height, building size, site coverage, set-back from the street, boundary treatments, mature trees, hedges and grass verges.

TACKLING CLIMATE CHANGE

3.111 The need to encourage people to move around the district in a sustainable manner and to ensure maximum accessibility to new development by walking, cycling and public transport are two of the key issues that the Local Plan seeks to address. The policies in this section supplement Core Policy 13 (Sustainable Transport) of the Local Plan Part 1 by seeking to achieve an increase in sustainable travel modes, thereby reducing air pollution and traffic congestion.

Footpath, Cycle and Bridleway Network

- 3.112 Walking and cycling are the ideal forms of travel for many shorter journeys and provide the most environmentally beneficial and healthiest modes of transport. Both offer significant potential to replace short car trips, particularly daily travel to school or work within the towns and villages. The footpath, cycle and bridleway network also contributes towards the creation of healthy communities by providing safe, attractive and convenient access from towns and villages into the surrounding countryside.
- 3.113 As set out in Core Policy 13 of the Local Plan Part 1, all proposals for new development will be required to make adequate provision for pedestrian and cycle access. However, in order to maintain and further encourage walking and cycling as a means of both transport and recreation, it is considered important to ensure that the existing, footpath, cycle and bridleway network is adequately protected or enhanced to ensure its convenience, safety and attractiveness for users.

Policy DM35: Footpath, Cycle and Bridleway Network

Development that would have a harmful impact on the convenience, safety or amenity value of the existing or proposed footpath, cycle or bridleway network will only be permitted where this impact can be satisfactorily mitigated or an alternative facility of equivalent or improved quality would be delivered as part of the development.

Station Parking

3.114 Rail travel has an important role in travel demand management by helping to reduce the need for longer distance car journeys. The availability of car parking at railway stations is important to encourage people to travel by train and to reduce the demand for on-street parking in residential streets close to stations. The Council will therefore resist the loss of public car parking spaces to alternative uses and will encourage the provision of increased parking where there is a demonstrable shortage.

Policy DM36: Station Parking

Development that would result in the permanent loss of public car parking spaces on sites adjacent to railway stations will not be permitted.

Former Lewes to Uckfield railway line

3.115 The route of the former Lewes to Uckfield railway line has the potential to provide an additional rail link between Brighton and London. However, the London and South Coast Rail Corridor Study, published by the Department for Transport in 2017, concluded that there was a poor transport case for such a scheme. East Sussex County Council and Lewes District Council continue to support the reinstatement of the line in order to provide additional rail capacity in the county, in line with the objectives of the Local Transport Plan 2011-2026 and the East Sussex Rail Strategy. The route will therefore be protected in case circumstances change in the future

Policy DM37: Former Lewes to Uckfield railway line

Development that would significantly prejudice the reinstatement of the former Lewes to Uckfield railway line, as shown on the Proposals Map, will not be permitted.

APPENDICES



APPENDIX 1: GLOSSARY

This glossary is neither a statement of law nor an interpretation of the law and its status; it is only an introductory guide to planning policy terminology and should not be used as a source for statutory definitions. Reference should also be made to the Glossary within the NPPF.

Advertisement

Any word, letter, model, sign, placard, board, notice, awning, blind, device or representation, whether illuminated or not, in the nature of, and employed wholly or partly for the purposes of, advertisement, announcement or direction.

Affordable housing

Housing provided by a council or housing association which is available below the market cost level. This can include homes rented at rent levels at approximately 50% of the local market level (social rented), homes rented at affordable rent levels at approximately 80% of the market rent (affordable rent), homes that are sold as a part buy/ part rent (shared ownership) or homes that are sold as a part equity purchase (shared equity). See also, **Intermediate housing** below.

Agricultural Land Classification (ACL)

Method of assessing the quality of farmland to enable informed decisions to be made about its future use within the planning system. Defra guidelines on the classification are as follows:

Grade 1 - Excellent Grade 2 - Very Good Grade 3a - Good Grade 3b - Moderate Grade 4 - Poor Grade 5 - Very Poor

Ambient Noise

Totally encompassing sound in a given situation at a given time composed of sound from all sources near and far.

Amenities

Those qualities of life enjoyed by people that can be influenced by the surrounding environment in which they live or work.

Appropriate Assessment

An assessment that is required to be undertaken under a European Directive in order to assess the impact of a plan, project or proposal on sites designated to protect flora, fauna and habitats of European-wide interest, such as Special Protection Areas (SPAs), Special Areas of Conservation (SACs) and Ramsar Sites.

Ashdown Forest

The Ashdown Forest is located within Wealden District and forms part of a complex of heathlands that support breeding bird species of European importance,

particularly the nightjar and Dartford warbler. It is a designated Special Protection Area, Special Area of Conservation, and Site of Special Scientific Interest.

Authority Monitoring Report (AMR)

Report prepared by a local authority, which assesses the impact of policies and whether targets for these policies are being met. Each Authority Monitoring Report is published at the end of the calendar year and it applies to the previous financial year.

Backland Development

Land located behind a street frontage which is not directly visible from the street and is surrounded by other development, including rear gardens and private yards, as well as larger undeveloped sites.

Biodiversity

The variety of plant and animal species in an environment.

Brownfield Sites/Previously Developed Land

Land which is or was occupied by a permanent structure. This excludes:

- land that is or has been occupied by agricultural or forestry buildings (including nurseries)
- land that has been developed for minerals extraction or waste disposal by landfill purposes where provision for restoration has been made through development control procedures
- land in built-up areas such as private residential gardens, parks, recreation grounds and allotments
- land that was previously-developed but where the remains of the permanent structure or fixed surface structure have blended into the landscape in the process of time.

Change of use

Change in the use of a building or other land for another purpose. In considering a change of use it is normally necessary to establish whether the change is "material" and whether by virtue of the provisions of the Town and Country Planning (Use Classes) Order 1987 (as amended), development requiring planning permission is involved.

Community Facilities

Facilities or services which meet the needs of communities, including open space, sport and recreational facilities, community halls, doctor's surgeries, libraries, public houses, places of worship, local shops and post offices, and cultural buildings.

Community Infrastructure Levy (CIL)

A levy that local planning authorities can choose to charge on new developments in their area, in order that the burden of new infrastructure costs is shared by all development in a proportionate manner. Lewes District Council has implemented a CIL charging schedule with a list (known as the 123 List) of infrastructure projects on which the funds can be spent.

Conservation Area

Area designated under the Town and Country Planning (Listed Building and Conservation Areas) Act 1990 on account of its special architectural or historic interest, the character and appearance of which it is desirable to preserve and enhance.

Designated Children's Play Space

Designated areas for children and young people containing a range of facilities and an environment that has been designed to provide focused opportunities for outdoor play.

Development

The carrying out of building, engineering, mining or other operations in, on, over and under land, or the making of a material change of use of any building or land.

Developer Contributions

Contributions made by a developer to mitigate the impact of development, either by paying money for the works to be carried out or by directly providing facilities or works either on or off-site

Development Plan Document (DPD)

Spatial planning documents that comprise the development plan for Lewes District. They are subject to independent examination and are geographically presented on the Proposals Map.

Environment Agency

Government body responsible for wide-ranging matters, including the management of water resources, surface water drainage, flooding and water quality.

Environmental Assessment

A written evaluation of the effect on the environment of a proposed development (also known as an Environmental Impact Statement).

Evidence Base

The information and data gathered by local authorities to justify the "soundness" of the policy approach set out in the Local Plan, including physical, economic, and social characteristics of an area.

Geodiversity

The variety of different types of geology, landforms, soils and physical processes in a particular region.

Greenfield Site

Land that has not been previously built on.

Gypsies and Travellers

Persons of nomadic habit of life whatever their race or origin, including such persons who on grounds only of their own or their family's or dependants' educational or health needs or old age have ceased to travel temporarily, but excluding members of

an organised group of travelling showpeople or circus people travelling together as such.

Habitats of Principal Importance

Habitats identified as requiring action in the UK Biodiversity Action Plan and listed under Section 41 of the Natural Environment & Rural Communities Act 2006.

Heritage Assets

Designated heritage assets are:

- Scheduled Monuments
- Listed Buildings
- Parks & gardens included on the 'Register of Historic Parks and Gardens of special historic interest in England' (Historic England)
- Conservation Areas designated under the relevant legislation
- Registered Battlefields
- Protected Wrecks

Non-designated heritage assets include:

- Buildings of Local, Visual or Historic Interest (Local Plan Appendix 4)
- Parks and Gardens of Local Historic Interest (Local Plan Appendix 5)
- Archaeological Notification Areas and heritage assets identified on the Historic Environment Record (ESCC)

Historic England

Government advisory body responsible for all aspects of protecting and promoting the historic environment

Housing Density

Number of dwellings per hectare.

Housing Stock

Total residential accommodation in the district comprising all housing types and tenure.

Housing tenure

The condition that land or buildings are held or occupied under; predominate tenures include owner-occupied (i.e. freehold, leasehold), privately-rented, socially-rented and shared ownership (part-owned and part-rented).

Infill Development

The development of a vacant site in a substantially developed frontage or area.

Intermediate Housing

Homes for sale and rent provided at a cost above social rent, but below market levels subject to the criteria in the Affordable Housing definition in the National Planning Policy Framework. These can include shared equity (shared ownership and equity loans), other low cost homes for sale and intermediate rent, but not affordable rented housing.

Reference is often made to 'low cost housing' when the term affordable housing is used. It is important to note that such housing does not usually involve any form of public subsidy (unlike the products highlighted in the previous paragraph) and is often housing such as small starter units and homes with low cost specifications. Such housing would not be classed as affordable housing when implementing the policies of this plan. See also, **Affordable housing** above.

Listed Building

Building considered worthy of special protection which are included and described in the statutory List of Buildings of Special Architectural and Historic Interest published by the Department of Culture, Media and Sport. The alteration, demolition or extension of a listed building requires special consent.

Local Development Scheme (LDS)

Document which sets out the programme for the preparation of the Local Development Documents.

Local Plan

Portfolio of documents which plans for the future development of an area. The main purposes are to:

- develop policies and general proposals and relate them to precise areas of land;
- provide a detailed basis for development control;
- provide a detailed basis for co-ordinating the development and other use of land;
- to bring local and detailed planning issues before the public.

Local Wildlife Site

Non-statutory area designated at county or regional level.

Material Planning Consideration

Factor to be taken into account when deciding the outcome of a planning application.

National Planning Policy Framework (NPPF)

The Government's national planning policy document which was first published in March 2012 and sets out the key principles for sustainable development..

Natural England

Government body responsible for ensuring that England's natural environment, including its land, flora and fauna, freshwater and marine environments, geology and soils are protected and improved.

Neighbourhood Plan

Plan prepared by a Parish Council, Neighbourhood Forum, or other locally constituted community group, for a particular neighbourhood. A neighbourhood plan comes into force as part of the statutory development plan once it has been approved at a referendum.

Permitted Development

Certain categories of development, as specified in the General Permitted Development Order, which can be carried out without having to obtain specific planning permission.

Planning Practice Guidance

Web- based resource of national planning guidance covering a range of topics and linked to the National Planning Policy Framework.

Pollution

Anything that affects the quality of land, air, water or soils, which might lead to an adverse impact on human health, the natural environment or general amenity. Pollution can arise from a range of emissions, including smoke, fumes, gases, dust, steam, odour, noise, vibration and light.

Proposals Map

Statutory part of the Local Plan showing, in map form, where the policies of the Plan apply.

Registered Social Landlords (RSL)

Independent housing organisations registered with the Housing Corporation under the Housing Act 1996. Most are housing associations, but there are also trusts, cooperatives and companies.

Residential Institutions

Uses falling within Class C2 of the Town & Country Planning (Use Classes) Order 1987 (as amended) i.e. residential care homes, hospitals, nursing homes, boarding schools, residential colleges and training centres.

Rural Exception Sites

Small sites used for affordable housing in perpetuity where sites would not normally be used for housing. Rural exception sites seek to address the needs of the local community by accommodating households who are either current residents or have an existing family or employment connection. Small numbers of market homes may be allowed at the local authority's discretion, for example where essential to enable the delivery of affordable units without grant funding.

Shared Housing

Housing in multiple occupation (HMOs), bedsits, hostels, and specialist student accommodation.

Site of Special Scientific Interest (SSSI)

Area designated by Natural England under the Wildlife and Countryside Act 1981.

Special Area of Conservation (SAC)

Special Areas of Conservation are defined in the Habitats Directive (92/43/EEC), also known as the Directive on the Conservation of Natural Habitats and Wild Fauna and Flora. They are defined to protect the 220 habitats and approximately 1,000 species listed in Annex I and II of the Directive.

Special Protection Area (SPA)

Special Protection Areas are strictly protected in accordance with Article 4 of the EC Birds Directive. They are classified for rare and vulnerable birds (listed in Appendix I of the Directive) and for regularly occurring migratory species.

Statement of Community Involvement (SCI)

Document setting the ways in which the Local Planning Authority will involve the community in the planning system. This includes consultation on the preparation of plans and the determination of planning applications.

Strategic Environmental Assessment (SEA)

A procedure (set out in the Environmental Assessment of Plans and Programmes Regulations 2004) which requires the formal environmental assessment of certain plans and programmes which are likely to have significant effects on the environment.

Strategic Housing Land Availability Assessment (SHLAA)

The purpose of a SHLAA is to identify new housing sites that have a good chance of development. It will include those sites that already have planning permission or are allocated for housing in the Local Plan. In addition, landowners, agents and housebuilders, public and private bodies and members of the public may suggest other sites. Only land in the more sustainable locations will be included in the plan.

Strategic Housing Market Assessment (SHMA)

A study of the way the housing market works in any particular area. It looks into the type of households living in the area, where they work and what sort of housing they live in. It attempts to estimate future housing needs across the area, broken down by tenure and size of housing.

Supplementary Planning Document (SPD)

Supplementary material which sets out planning requirements or advice at a greater level of detail than the Local Plan, but which does not set out new policy.

Sustainability Appraisal (SA)

The consideration of policies and proposals to assess their impact on economic, social and environmental sustainable development objectives.

Sustainable Development

Development that meets the needs of the present without compromising the ability of future generations to meet their own needs.

Travelling Showpeople

Members of a group organised for the purposes of holding fairs, circuses or shows (whether or not travelling together as such). This includes such persons who on the grounds of their own or their family's or dependants' more localised pattern of trading, educational or health needs or old age have ceased to travel temporarily, but excludes Gypsies and Travellers as defined above.

Water Framework Directive

An EU Directive which requires member states to meet certain objectives including the protection and improvement of the water environment.

APPENDIX 2 – SUPERSEDED 2003 LOCAL PLAN POLICIES

The following policies in the Lewes District Local Plan 2003 are superseded by the policies in the Local Plan Part 2: Site Allocations and Development Management Policies DPD.

Policy Ref.	Policy Subject
ST3	Design, Form and Setting of Development
ST4	Backland and Tandem Development
ST5	Access for People with Limited Mobility
ST6	Access for People with Limited Mobility
ST11	Landscaping of Development
ST14	Water Supply
ST20	Recycling and Re-use of Materials
ST21	Recycling and Re-use of Materials
ST25	Pylons and Overhead Lines
ST29	Advertisements
ST30	Protection of Air and Land Quality
RES6	Residential Development in the Countryside
RES7	Residential Conversions in the Countryside
RES8	Replacement Dwellings in the Countryside
RES10	Affordable Homes Exception Sites
RES13	Extensions
RES14	Extensions in the Countryside
RES18	Garages and other Buildings Ancillary to Existing Dwellings
RES19	Provision of Outdoor Playing Space
E14	Bunk House Accommodation
E15	Existing Camping/Touring Caravan Sites
E17	New Camping/Touring Caravan Sites
E19	Static Holiday Caravan Sites
CT1	Planning Boundary and Key Countryside Policy
CT5	Institutional Sites
H2	Listed Buildings
H3	Buildings of Local, Visual or Historic Interest
H4	Conservation Areas
H5	Development within or affecting Conservation Areas
H7	Traffic in Conservation Areas
H12	Areas of Established Character
H13	Parks and Gardens of Special Historic Interest
H14	Parks and Gardens of Local Historic Interest
RE1	Provision of Sport, Recreation and Play
RE6	Lewes/Sheffield Park Railway Line
RE7	Recreation and the Rivers
RE8	Equestrian and Related Activities
T3	Station Parking
T4	The Lewes/Uckfield Railway
T16	Telecommunications
NH20	Upgrading and expansion of the Port

NH21	Railway Quay
NH22	Rail Transport Links to the Port
NH23	East Quay
NH24	North Quay
BA1	Recreational Facilities
BG1	Balcombe Pit
CH1	Chailey Brickworks
FL1	University of Sussex
HY1	Hamsey Brickworks
NW1	Extension to the Playing Field
NW2	Woodgate Dairy
RG1	Caburn Field
RG3	Land adjacent to Ringmer Community College
RG4	Community/Recreation Area, The Broyle



APPENDIX 3: SAVED 2003 LOCAL PLAN POLICIES

The following policies in the Lewes District Local Plan 2003 will continue to be 'saved' until the Neighbourhood Plans for Newhaven, Peacehaven & Telscombe, and Seaford are approved.

Policy Ref.	Policy Subject
NH2	Downland Park
NH7	Land north east of Kings Avenue
NH10	Eastside Business Area
NH12	Lorry Facilities/Park
NH13	Pedestrian Precinct
NH14	Castle Hill, The Promenade, West Beach
NH15	Castle Hill
NH16	The Fort
NH17	Avis Road Outdoor Sports Facilities
NH18	Lewes Road Recreation and Camping Area
NH19	Primary School Site
PT5	Business Development
PT6	Meridian and Bolney Avenue Industrial Estates Link
PT9	Meridian Centre
PT10	Access and Permeability at the Meridian Centre
PT11	Joff Youth Club
PT12	Cliff Top and Foreshore
PT13	Cliff Top
PT18	Allotments
PT19	Valley Road
PT20	Valley Road
SF5	Land at Blatchington Road
SF8	Cradle Hill Industrial Estate
SF9	Footpath to Church Lane
SF14	The Seafront
SF15	The Seafront
SF16	The Seafront

APPENDIX 4: BUILDINGS OF LOCAL, VISUAL OR HISTORIC INTEREST

Some buildings which have local historic value or significance but are not recognised statutorily may be considered to be non-designated heritage assets as defined by the NPPF. The District Council has compiled a local list of such buildings which is set out below (for the area outside of the South Downs National Park):

Barcombe

Gable Cottage, the Surgery, Rose Cottage and Rosemary Cottage, High Street Ballards Stores (the south section) and the House attached, High Street The Rose Cottage, High Street Willow Cottage, High Street Church Cottage, Church Road The Knowle, Spithurst Road Scufflings (formerly listed as Scufflings Farmhouse) The Anchor Inn, Anchor Lane

Chailey

The Swan Inn, South Common Hole Farmhouse, North Chailey

Hamsey

Old Cooksbridge Boundary Hall, Cooksbridge

Newick

Baldwins

Plumpton

Green Cross House Railway Cottage No. 16 Western House, Plumpton Green

Ringmer

The Anchor Inn, Lewes Road Swingate, Norlington Lane Corsica Cottage, Uckfield Road Wellingham Brewery, Wellingham Lane

APPENDIX 5: PARKS AND GARDENS OF LOCAL HISTORIC INTEREST

Some parks and gardens which have local historic value or significance but are not recognised statutorily may be considered to be non-designated heritage assets as defined by the NPPF. The District Council has compiled a local list of such buildings which is set out below (for the area outside of the South Downs National Park):

Banks Farm
Broyle Place
Chailey Place
Chailey Moat
Coneyboro Park
High House
Plashett Park
Ringmer

Ringmer

Chailey
C

APPENDIX 6: MONITORING FRAMEWORK - *TBC*

